

Annual Report - 2012

Office of the Comptroller and Auditor General of Bangladesh

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ANNUAL REPORT - 2012

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VISION, MISSION AND VALUES

OUR VISION

Attaining accountability and transparency in Public Financial Management for achieving good governance.

OUR MISSION

Conducting effective audit of public sector operations for optimum utilization of public resources, providing reliable and objective information to assist in establishing accountability and transparency in government activities.

OUR VALUES

- Professionalism
- R Reliability
- Objectivity uditor General
 - A Accountability
 - **C** Credibility
 - Transparency
 - Integrity
 - V Viability
 - **E** Ethics

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1. FOREWORD: IN RETROSPECT



We leave another year behind, an eventful year in many respects, and step into a new one. The year 2012 marks the successful achievement with strong performance and significant outputs. This includes the successful implementation of the OCAG Strategic Plan (2007-2012) milestones. So from now on, till the end of the year the OCAG intends to continue its efforts and reform initiatives with greater results and achievements. And it has paved the way to formulate the OCAG Strategic Plan (2013-2018) to path ways for the next five years. It is the time to reflect on our achievements and failures in the year gone by, examine our prospects for the future and the challenges that lie ahead.

This report looks at a few of the issues that occupied our attention in 2012. A significant milestone achieved during the year has been the recruitment of audit staff. The recruitment of qualified audit staff has been a long felt challenge. As a result of expanding workload management caused by understaffing, it has been difficult to continue with the increased number of audits in order to fulfill the legislative mandate. After a break of almost two decades, the OCAG recruited around 1000 audit staff against vacant positions. Extensive in-house training is being provided to the newly recruits to build-up their capacities. The intention is to equip these auditors with a broad vision of accountability and auditing profession.

A significant milestone achieved during the year is initiating the process of forming public-private partnership in audit capacity building. The time has come to shift our gears, enhance our competencies, sharpen skills and change the ways we do our work. As a result of increasing importance of public financial management and better understanding and practices of the principles of modern financial management, a Memorandum of Understanding (MoU) was signed between the Office of the Comptroller and Auditor General (OCAG) and the Institute of Chartered Accountants of Bangladesh (ICAB). The momentous event is intended to inspire and strengthen the endeavours to make public financial management more effective and efficient ensuring transparent audit reporting according to globally accepted accounting and auditing standards based on their relevance to all the parties.

The OCAG and the Commission on Audit (COA), Phillippines also signed a protocol on behalf of respective Supreme Audit Institutions (SAIs) of the two countries. The bilateral agreement intends to reinforce mutual exchange and cooperation in the field of public audit between the two SAIs. The MoU incorporates provisions for mutual exchange of experience, information and documentation, training activities, visits, organising internships, consultations, seminars and conferences. This will go a long way in consolidating the relationship between the two SAIs to the mutual benefit of both.

The year 2010 was remarkable when it comes to working relationship with the Public Accounts Committee (PAC). Despite various shortcomings, recent unprecedented steps in resolving un-discussed audit reports have yielded encouraging results.

During the first six months, the OCAG finalised a World Bank administered technical assistance project named SPEMP-B (Strengthening Public Expenditure Management Programme-B) focusing on organizational strengthening, enhancing the quality of audit and strengthening institutional capacity of the Financial Management Academy (FIMA). The project intends to further broaden the implementation of the ongoing reform initiatives and sustain the outputs of the existing programmes.

Finally, we ended the year with significant success results. However, we still have milestones to achieve. An insightful assessment of the bygone year is essential before resetting the focuses towards the next year.

Ahmed Ataul Hakeem FCMA

February 11, 2013 Comptroller and Auditor General

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2. INTRODUCING SUPREME AUDIT INSTITUTION OF BANGLADESH

a. About us



The Office of the Comptroller and Auditor General (OCAG), the Supreme Audit Institution (SAI) of Bangladesh is responsible for auditing government receipts and public spending to ascertain whether expenditures have yielded value for money in government offices, public bodies and statutory organizations. Appointed by the President of the Republic, the Comptroller and Auditor General (CAG) heads the Supreme Audit Institution. Constitutional mandate of Comptrollership provides the CAG with the authority to decide the manner and the form in which the government accounts are maintained and disclosed.

The Constitution of the People's Republic of Bangladesh provides the CAG with absolute operational independence. CAG is not subject to the influence or control of any other authority in determining the scope and extent of audit and has unrestricted access to all documents required for carrying out audit.

Directors General, the heads of the Audit Directorates are responsible for conducting audit on behalf of the CAG in their respective jurisdictions. Alongside the traditional approach to carry out financial, compliance or regularity audits, the OCAG is now conducting performance audit to determine economy, efficiency and effectiveness in the management of public resources.

In recent years, there has been increased use of IT in the government offices, as a result of which the scope for the IT audit has also increased manifold. To keep pace with the vision of the present government's 'Digital Bangladesh', OCAG Bangladesh has formed an IT audit core group and is moving forward to creating an IT audit cell to foster the IT auditing activities.

b. Constitutional Mandate

Constitution of the People's Republic of Bangladesh Part-VIII THE COMPTROLLER AND AUDITOR-GENERAL

127. (1) There shall be a Comptroller and Auditor-General of Bangladesh (hereinafter referred to as the Auditor-General) who shall be appointed by the President.

Establishment of office of Auditor-General

Auditor-General

- (2) Subject to the provisions of this Constitution and of any law made by Parliament, the conditions of service of the Auditor-General shall be such as the President may, by order, determine.
- **128.** (1) The public accounts of the Republic and of all courts of law and all authorities and **Functions of** officers of the Government shall be audited and reported on by the Auditor-General and for that purpose he or any person authorized by him in that behalf shall have access to all records, books, vouchers, documents, cash, stamps, securities, stores or other government property in the possession of any person in the service of the Republic.
- (2) Without prejudice to the provisions of clause (1), if it is prescribed by law in the case of any body corportate directly established by law, the accounts of that body corporate shall be audited and reported on by such person as may be so prescribed.
- (3) Parliament may by law require the Auditor-General to exercise such functions, in addition to those specified in clause (1), as such law may prescribe, and until provision is made by law under this clause the President may, by order, make such provision.
- (4) The Auditor-General, in the exercise of these functions under clause (1), shall not be subject to the direction or control of any other person or authority.
- 129. '[(1) The Auditor-General shall, subject to the provisions of this article, hold office for five Term of office of years from the date on which he entered in this office or until he attains the age of sixty-five Auditor-General years, whichever is earlier]. লেজিসলেটিভ ও সংসদ বিষয়ক বিভাগ
- (2) The Auditor-General shall not be removed from his office except in like manner and on the like ground as a judge of the ²[Supreme Court].

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_________সৈবলৈ সংশোধনীসহ মুদ্রত ¹ Substituted by the Constitution (Fourteenth Amendment) Act, 2004 (Act 14 of 2004), for cl.(1), section 5. ² Substituted for the words "Supreme Court" by the Constitution (Fifteenth Amendment) Act, 2011 (Act XIV of 2011, section 39.

Constitutional Mandate

- (3) The Auditor-General may resign his office by writing under his hand addressed to the President.
- (4) On ceasing to hold office the Auditor-General shall not be eligible for further office in the service of the Republic.
- 130. At any time when the office of Auditor-General is vacant, or the President is satisfied that Acting Auditor-the Auditor-General is unable to perform his functions on account of absence, illness or any other cause, the President may appoint a person to act as Auditor-General and to perform the functions of that office until an appointment is made under article 127 or, as the case may be until the Auditor-General resumes the functions of his office.

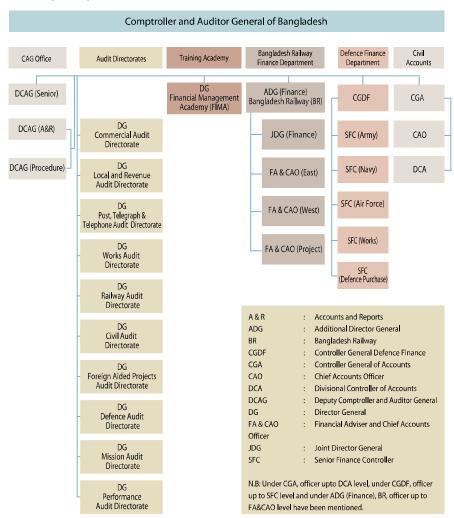
131. The public accounts of the Republic shall be kept in such form and in such manner as the Auditor-General may, with the approval of the President, prescribe

132. The reports of the Auditor-General relating to the Reports of public accounts of the Republic shall be submitted to the President, who shall cause them to be laid before Parliament.

Form and manner of keeping public accounts

Reports of Auditor-General to be laid before Parliament

c. Organogram



Operational Activities

d. Operational Activities

Public Sector Audit:

The OCAG is the secretariat of the SAI Bangladesh where broad policies and plans are designed, coordinated and evaluated. The OCAG conducts its post audit activities through ten Audit Directorates. The Directorates are organized on functional basis as shown below:

SI.	Directorates	Auditing Areas	Existing Manpower
1.	Commercial Audit Directorate	All public sector entities and state owned enterprises (SOEs) including nationalized commercial banks (NCBs) and financial institutions, autonomous, semi-autonomous bodies and public holding companies	
2.	Local and Revenue Audit Directorate	All civil government departments, local and statutory bodies including municipalities, city corporations, universities and the National Board of Revenue (NBR)	
3.	Civil Audit Directorate	Office of the Controller General of Accounts (CGA), 6 Divisional Controller of Accounts offices, 49 Chief Accounts Offices, 58 District Accounts Offices and 418 Upazila Accounts Offices under the CGA	
4.	Works Audit Directorate	Public works expenditures of the Public Works Department, Roads and Highways Department, Bangladesh Water Development Board, Bangladesh Power Development Board, Dhaka Electric Supply Authority, Water and Sewerage Authority, Bangladesh Civil Aviation Authority, Local Government Engineering Department, Education Engineering Department, Public Health Engineering Department and City Development Authorities	
5.	Foreign Aided Projects Audit Directorate	All development and technical assistance programs and projects in the public sector funded by foreign aid	225
6.	Railway Audit Directorate	All establishments of Bangladesh Railway, office of the Additional Director General (Finance), Bangladesh Railway and offices under its administrative control	
7.	Post, Telegraph and Telephone Audit Directorate	All establishments of the Postal Department, Bangladesh Telecommunications Company Limited, Bangladesh Telecommunication Regulatory Commission and the office of the Chief Accounts Officer, Ministry of Post and Telecommunication	
8.	Defence Audit Directorate	All units/formations of the defence forces, including army, air force and navy, field services organizations like the Department of Meteorology, Geological Survey of Bangladesh, Controller General Defence Finance (CGDF) including the offices of the Defence Finance Department under the CGDF	
9.	Mission Audit Directorate	All overseas missions under Ministry of Foreign Affairs, nationalized banks, shipping corporation offices and Biman Bangladesh Airlines offices operating abroad	
10.	Performance Audit Directorate	Performance audit of selected bodies	24

Pre-auditing Responsibilities:

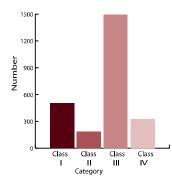
Pre-audit responsibilities are undertaken by the OCAG on the backdrop of prevalent control weaknesses and inadequate internal audit functions within the public sector organizations. The offices of the Controller General of Accounts (CGA), Controller General Defence Finance (CGDF) and Additional Director General (Finance), Bangladesh Railway assist the CAG in pre-audit of all expenditures incurred by the government. These offices are also assigned with the responsibilities of compiling the Finance Accounts and Appropriation Accounts of the Government. The allocation of functions to these offices are mentioned below:

Name of Office	Type of Accounts	Allocation of Functions	Existing Manpower
Controller General of Accounts (CGA)	Civil Accounts	 Prepare monthly accounts of the government Make payments for claims of all civil officers and staff of government Prepare Appropriation Accounts and Finance Accounts of the government and place before CAG for approval Ensure accuracy and timeliness of accounts Maintain the Central Data Processing Unit (CDPU) Administer all accounts offices including CAOs, DCAs, DAOs and UAOs Prescribe forms and methods of keeping accounts with approval of CAG Provide data and information regarding accounts according to requirements of Finance Division Reconcile accounts with Bangladesh Bank/Sonali Bank 	5391
Controller General Defence Finance (CGDF)	Defence Accounts	Accounting: Compilation and consolidation of the annual accounts of the Defence Services receipts and expenditure Submission of periodical financial/accounting reports/statments including yearly Appropriation Accounts to the CAG through the MOD Furnish inputs of Finance Accounts to the CGA Issue necessary instructions to the Finance Controllers in matters relating to internal audit, accounts and procedure etc.	1287

Operational Activities

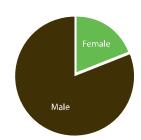
Name of Office	Type of Accounts	Allocation of Functions	Existing Manpower
		Pre-audit Function: Carry out pre audit to suit the individual service requirements Assist the Directorate of Defence Audit Examine issues relating to interpretation of rules and regulations and appeals against advising decisions given by the Finance Controllers Financial Advice: Examine and render advice to defence services on 'Budget estimate and reviews' Assist in scrutiny of all 'New budget measures' Assist in processing cases with government which require government approval Assist in internal auditing, external/statutory audits and accounts keeping by advising the services chiefs Assist in speedy disbursement of pay, pension and allownces to the personnel	
Additional Director General (Finance)	Bangladesh Railway Accounts	 Render advice to administrative matters involving Bangladesh Railway (BR) finance and on policy of public service obligation Maintain current accounts, monthly accounts of cash based transactions Settle claims against BR Consolidate BR Appropriation Accounts on expenditure against budget allocation Furnish inputs of Finance Accounts to the CGA including year end asset and liabilities Prepare Subsidiary Accounts comprising of capital statement, balance sheet, profit and loss accounts Maintain traffic accounts by Additional FA&CAO/Traffic Accounts routed through the pay and cash offices of East and West zones of BR Finalize both development and non-development budget estimates and submitting budget proposal of BR to the government Maintain Settlement Accounts of BR with adjustment to civil, defence and store accounts through central books and budget unit under FA&CAO (East) 	839

e. Human Resources



The Supreme Audit Institution requires special competence for its workforce to conduct widely varied auditing tasks. The OCAG considers the skills and expertise of its staff as the most important aspect to perform its duties. The office possesses a wide range of educational backgrounds among its employees which is often very useful for carrying out the audit activities especially in performance auditing, environmental auditing and the emerging auditing issues.

The OCAG has taken initiatives to increase its expertise in public financial management including accounting and auditing qualifications. Officers belonging to the Bangladesh Civil Service (BCS) are recruited by the Bangladesh Public Service Commission. The other category of staff are recruited directly by the OCAG who are promoted to the rank of officers after qualifying departmental examination know as Sub-ordinate Accounts Service (SAS).



Officers and staff of the OCAG have varied academic backgrounds - science and humanities, finance, accounting as well as business administration. In order to build a strong competence based human capital, the OCAG encourages professionalism through acquiring ACCA (Association of Chartered Certified Accountants) qualification and certifications like Certified Information Systems Auditor (CISA), Certified Information Security Manager (CISM), Certified Internal Auditor (CIA), Certified Fraud Examiner (CFE) by the officials.

Approximately two thousand five hundred officers and staff are presently working in the OCAG of which nineteen percent are women. Following table depicts the total number of OCAG human resources and officer-staff gender ratio.

OCAG Human Resources

Category	Male	Female	Total				
1	453	51	504				
II	161	27	188				
Ш	1164	329	1493				
IV	266	59	325				
Total	2134	466	2510				

3. PRODUCTS AND SERVICES

a. Annual Audit



In the year OCAG covered audits of various sectors of the government for the financial year 2008-09. Special emphasis was given to cover major areas of risk including health, power, banking, public works, eduction, communication etc. In preparing these reports attention was given to the quality of audit to ensure transparency and accountability of the government earnings and expenditure. It is expected that, maximum utilization of government funds and minimizing wastage of public resources would be assured in the sectors audited. A list of 13 annual audit reports is given below with the title of the reports.

No.	Title of the report	Financial year	Ministry	Audit directorate
1.	Report on the accounts of Rajdhani Unnayan Kotripokhho (Capital Development Authority)	2005-2008	Ministry of Housing and Public Works	Works Audit
2.	Report on the accounts of Dhaka Power Distribution Company, West Zone Power Distribution Company and Bangladesh Power Development Board	2007-2008	Power Division, Ministry of Power, Energy and Mineral Resources	Works Audit
3.	Report on the accounts of the Roads and Highways Department	2007-2008 and 2008-2009	Road Division, Ministry of Communication	Works Audit
4.	Report on the accounts of Local Government Engineering Department	2008-2009	Ministry of Local Government, Rural Development and Cooperatives	Works Audit
5.	Report on the accounts of Ministry of Water Resources	2008-2009	Ministry of Water Resources	Works Audit
6.	Report on the accounts of Ministry of Post and Telecommunications	2007-2008 and 2008-2009	Ministry of Post and Telecommunications	Post, Telegraph and Telephone Audit
7.	Report on the accounts of foreign aided projects of the Ministries of Local Government, Rural Development and Cooperatives (Local Government Division), Communication and Agriculture	2007-2008 and 2008-2009	Ministry of Local Government, Rural Development and Cooperatives, Local Government Division, Ministry of Communication and Ministry of Agriculture	Foreign Aided Projects Audit

PRODUCTS AND SERVICES

No.	Title of the report	Financial year	Ministry	Audit directorate
8.	Report on the accounts of Bangladesh Army, Air Force and Navy	2006-2007 2007-2008 and 2008-2009	Ministry of Defence, Armed Forces Division	Defence Audit
9.	Report on the accounts of various organizations under the Ministry of Health and Family Welfare	2008-2009	Ministry of Health and Family Welfare	Local and Revenue Audit
10.	Report on the accounts of eleven organizations of Ministry of Power, Energy and Mineral Resources	2008-2009	Ministry of Power, Energy and Mineral Resources	Commercial Audit
11.	Report on the accounts of state owned commercial banks and financial institutions	2008-2009	Finance Division, Ministry of Finance	Commercial Audit
12.	Report on the accounts of Basic Bank and Rajshahi Krishi Unnayan Bank	2009-2010	Banking Division, Ministry of Finance	Commercial Audit
13.	Report on 12 state owned industries	2008-2009	Ministries of Industries, Defence and Jute and Textiles.	Commercial Audit

b. Special/Performance/Issue Based Audit



Apart from annual audit (comprising regularity audits), special audit, performance audit, issue based audit and audit on the ministries under the Medium Term Budget Framework (MTBF) have been conducted by the OCAG on issues of national interest and concerns. In the year, one performance audit report and two issue based audit reports were finalized. The summary is given below:

No.	Title of the report	Financial year	Ministry	Audit directorate
1.	Performance audit report on Quality Control Activities of Bangladesh Standards and Testing Institution (BSTI)	2007-2008	Ministry of Industries	Local and Revenue Audit
2.	Issue based audit report on Tarakandi-Jamuna Bridge Railway Link project of Bangladesh Railway	1999-2000 to 2008-2009	Ministry of Communication	Railway Audit
3.	Issue based audit report on Cash incentives progamme of 20 branches of 12 commercials banks under the Bangladesh Bank	2005-2009	Banking Division, Ministry of Finance	Local and Revenue Audit

c. Audit Reports Highlighted

Ministry of Civil Aviation and Tourism

Loss of TK 2,21,03,444 due to payment of insurance premium for an engine-less aircraft (airframe)

Biman Bangladesh Airlines procured a DC-10-30 aircraft (Registration No. S2-ACS) through lease in December 1999. On the expiry of the lease the engine of the aircraft was returned in October 2008. Despite there being no necessity, the airframe was retained without the engine. Rather than procuring engine or taking steps to fly/use the airframe, it was left in the hangar and fleet insurance was paid for it in FYs 2008-09 and 2009-10 to the tune of TK 2,21,03,444.

loss of TK 2,79,68,242 due to non-realisation of lease turnover

Bangladesh Parjatan Corporation leased out its Sylhet-based Children's Amusement Park as well as the Parjatan Motel to a private company, which failed to pay the premium and turnover instalments in sheer violation of the contracts signed between the Corporation and the lessee in 2003 and 2004, prompting the Corporation to terminate the contract for the Motel and retake control of it in 2009. However, the Corporation's inability to realize the overdue turnover has caused a loss of TK 2,79,68,242 to the government.

Ministry of Defence

Loss of TK 1,98,01,145 due to unnecessary provisions for 5% spares in truck procurement

An examination of the Accounts of DGDP, Pay-1 Branch for FY 2007-08 (audited from 10 May 2009 to 8 June 2009) revealed that a contract was signed to procure 145 units of three-ton Issuzu Gs truck (Model Fss33G, Japan) with provisions for one year's free service and supply of spare parts on a 30-day notice for a ten-year period. Notwithstanding such provisions in the initial contract, an additional 5% of the value of 142 (out of the 145) units of truck was paid out in the name of 'slow and fast moving spares' thereby causing a loss of TK 1,98,01,145.

Revenue loss of TK 5,20,80,000 due to non-payment of VAT in respect of lease of land

Audit of the Accounts of the Military Estate Officer, Dhaka Cantonment for FY 2008-09 (audited from 13 June 2010 to 20 June 2010) discovered that 4-katha plots were allotted to a total of 868 military officers in three phases. Each allottee was charged a sum of TK 4,00,000 in the form of land development cost and 99 years' lease fee thereby realising a total of TK 34,72,00,000. In flagrant violation of the NBR SRO No. 197 dated 29 June 2008 which requires payment of VAT at the rate of 15% of lease value, however, no VAT was paid or even accounted for, thereby causing a loss of revenue of TK 5,20,80,000 (i.e. 15% of 34,72,00,000).

Excess expenditure of TK 1,08,56,337 due to payment of CPC on the value of publicly procured stores

According to the Accounts of different GEs/AGEs under the E-in-C for FY 2006-07, 2007-08 and 2008-09 which were audited at different times between 21 November 2007 and 28 June 2010, contractors were paid CPC on the value of publicly procured cement and other stores used in public works resulting in an excess expenditure of TK 1,08,56,337 despite the fact that the Army HQ Order No.602 of 1 March 1993 explicitly prohibits payment of CPC on account of publicly procured cement/stores.

Ministry of Communications (the then Railway Division)

Loss of revenue worth TK 2,52,23,856 due to realisation of licence fee from GrameenPhone at a substantially lower rate (Lalmonirhat)

During audit of the Accounts of the Divisional Estate Officer, Bangladesh Railway, Lalmonirhat for FY 2008-09 (audited in January-February 2010) it was found out that licence fee was realised from GrameenPhone at a rate of TK 8 to TK 16 depending on place under Sections 8.1 and 8.2 of the Land Management Rules issued vide the Ministry of Communication memo No. 47/2004-200 dated 15 March 2006, whereas the stipulated rate outside Divisional cities was/is TK 223 under Section 8.4 of the same Rules. Realisation of licence fee at a rate substantially lower than the stipulated rate resulted in a loss of revenue of TK 2,52,23,856 during FY 2008-09 and FY 2009-10.

Non-realisation of TK 743,00,88,228 in the form of land prices and compensations from RAJUK

An examination of the Accounts of Chief Estate Officer/West, Bangladesh Railway for FY 2008-09 (audited in May 2010) revealed that a total of 9.805 acres of BR land was transferred to RAJUK for its Hatirjheel Project with provisions for payment of TK 698,35,71,435 as the value of the land. However, RAJUK has not paid for it yet.

Besides, BR claimed another 44,65,16,793 taka from RAJUK in connection with its transfer of 0.9334 acre of land for the expansion of the road stretch between Bijoy Sarani and Tejgaon Industrial Area and for the re-construction of 14 units of staff housing that had been lost to the expansion scheme. Nonetheless, there has been no documentary evidence corroborating the payment of the claim. RAJUK therefore owes BR a total of TK 743,00,88,228 (i.e. TK 698,35,71,435 + TK 44,65,16,793), which remains unrealised for long.

Revenue loss of TK 23,28,48,119 due to realisation of licence fee from GrameenPhone at a substantially lower rate (CRB Chittagong)

The Accounts of the Divisional Estate Officer/East, Bangladesh Railway, CRB, Chittagong for FY 2008-09 were audited in May 2010. According to Section 8.4 of the Land Management Rules issued vide the Ministry of Communication memo No. 47/2004-200 dated 15 March 2006 (effective since 1 July 2002), GrameenPhone should have been charged licence fee at the rate of TK 335 per square foot in Divisional cities and TK 223 elsewhere. In practice, however, licence fee was realised from the company at a much lower rate under Sections 8.1 and 8.2 in clear violation of the Land Management Rules, causing a revenue loss of TK 23,28,48,119 between 1 July 2002 and 30 June 2009.

Ministry of Food & Disaster Management

Loss of TK 6,20,35,613 due to non-realisation from contractor of the value of wheat and rice damaged in a ship accident during transportation

The Accounts of Food Directorate, Dhaka and those of CSD Maheshwar Pasha, Khulna for FY 2009-10 were audited respectively from 18 October 2010 to 9 January 2011 and from 25 July 2010 to 4 August 2010. The audit discovered two incidents of ship capsize in which 1301.589 metric tonnes of wheat and 847.191 metric tonnes of rice, both publicly procured, were lost, causing a loss of TK 6,20,35,613 to the government. Even though the transportation contracts provided for full compensations to be paid by the contractors in case of an accident other than an Act of God, no amount of compensation was realised from the contractors in both events.

Ministry of Local Government Rural Development and Co-operatives

1. Misappropriation of public money amounting to Tk. 23.23 million that was not shown in cashbook.

Audit of ADB-assisted Emergency Flood Rehabilitation Programme - 2004 detected case of misappropriation amounting to Tk. 23.23 million that was not shown in cashbook. Records of cumulative resources and expenditure at the end of the Project period (June/2007), showed Tk. 52316.73 lakh and Tk. 52035.20 lakh respectively (excluding FC amount). However, the Financial Statement showed nil balance through depositing Tk. 49.21 lakh of RPA fund, where as as per records, actual balance would be Tk. 232.32 lakh (52316.73 - 52035.20 - 49.21). Audit scrutiny further discovered non-disclosure of information relating to a separate bank account (A/C no. 33004209) maintained with Janata Bank, Agargaon Dhaka branch, where Tk. 200.00 lakh was deposited on 3.1.08 from another operating account of the Project.

The Project was implemented by Local Government Engineering Department under Ministry of LGRD&C.

2. Expenditure incurred for procurement of vehicles beyond DPP provision.

Expenditure to the extent of Tk. 6.99 million was incurred beyond the DPP provision and was not documented to audit by LGED under Ministry of LGRD&C. There was no provision or specific budget allocation for procuring vehicles in the DPP. The Project authority also did not disclose the matter in their inventory (vehicle and equipment list).

The expense, made during FY 2007-08 pertaining to Emergency Flood Rehabilitation Programme - 2004 under ADB loan, was incurred irregularly against consultancy firm M/S HIFAB Int. AB.

 ${\it 3. Irregular expenditure incurred for works and purchase of other materials through fictitious cash memos.}\\$

While conducting audit on World Bank aided Local Government Support Project (LGSP) for FY 2008-09, expenditure worth Tk. 2.7 million was found to be incurred irregularly for purchase of construction and supply of other materials showing fictitious cash memos. The irregular expenditure occurred in the offices of Chairman of different Union Parishads under LGSP Project.

The Project was implemented by Local Govt. Division under Ministry of LGRD&C.

Internal Resources Division (IRD)

Audit objection No. 2

Title:

Revenue loss/ loss of revenue amounting Tk. 8,47,09,532.77 due to less disclosure of production, compared to actual production.

Description:

While auditing the accounts of 26 Customs, Excise and VAT Circle under Internal Resource Division(IRD) of Ministry of Finance for the Financial year 2008-2009, reviewing the current accounts register, purchase and sales register, production and other related papers it was revealed that a revenue loss of Tk. 8,47,09,532.77 has been occurred. The details are included in Annexure -2 of Part 2 of this report.

According to Sub clause -1 of Rule-3 of VAT Rule, 1991, declaration of price base in the VAT-1 form is required in addition to showing the Input-Output Co-efficient. The standard of the use of raw material is decided as per this declaration. But, in this case such standard of usage of raw material was not shown. That is, as per coefficient, the real production was not shown rather less amount was shown to evade VAT which is not legal.

Response of Auditee organization:

Some organizations committed to realize money but some other stated that they would take action as per applicable VAT rule.

Auditor's Comment:

Regarding the non-realization of public money, the objection is treated as Serious Financial Irregularity (SFI) and sent to Principal Accounting Officer (PAO) of the concerned ministry. Following this communication, firstly reminder then Demi-Official (DO) letter was sent to Secretary, IRD, Ministry of Finance. But, in response to all these efforts, no reply was obtained.

Audit Recommendations :

Tk. 8,47,09,532.77 revenue loss due to less disclosure of production, compared to actual production needs to be realized and deposited to the government treasury.

Audit Reports Under Process

d. Audit Reports Under Process



The following audit reports are in the process of finalization by the OCAG four Special Audit reports, one performance audit report and 6 annual reports are expected to be ready for submission to the Hon'ble President.

No.	Title of Report	Type of Report	Ministry	Audit Directorate
1.	Report on the accounts of Rajdhani Unnayan Kartripakka-Rajuk under the Ministry of Housing and Public Works , Year 2005-2008	Annual Audit	Ministry of Power Housing and Public Works	Works Audit
2.	Report on Dhaka Electricity Supply Authority (DESA) and Bangladesh Power Development Board, Year 2007-2008	Annual Audit	Ministry of Power, Energy and Mineral Resources	Works Audit
3.	Report on the accounts of Directorate of Food and BIWTC, Year 2010-2011	Annual Audit	Ministry of Food and Disaster Manageme nt and Ministry of Water Transport	Commercial Audit
4.	Report on the accounts of Essential Drugs Company Limited (EDCL), Year 2010-2011	Annual Audit	Ministry of Health and Family Welfare	Commercial Audit
5.	Report on the accounts of nationalized industries Year 2010-2011	Annual Audit	Ministry of Industries	Commercial Audit
6.	Report on the accounts of ministry of local government, rural development and cooperatives (local government division), Year 2010-2011	Annual Audit	Ministry of Local Government, Rural Development and Cooperatives	Foreign Aided Project Audit
7.	Special Report on the Govt. Loan Disbursement and Reporting system. Year 2010-2011	Special Audit	Ministry of Finance	Commercial Audit
8.	Special Report on the payment of export subsidy/cash incentive to exporters of 20 braches under 12 Commercial Banks. Year 2010-2011	Special Audit	Ministry of Finance	Local and Revenue Audit
9.	Special Report on the Railway link Project of Tarakandi Jomuna Bridge Year 2010-2011	Special Audit	Ministry of Railway	Railway Audit
10.	Special Report on the plot allotment and development work of RAJUK under the Ministry of Housing and Public Works Year 2009-2010	Special Audit	Ministry of Housing and Public Works	Works Audit
11.	Report on the accounts of Bangladesh Standards and Testing Institution (BSTI). Year 2008-2009	Performance Audit	Ministry of Industries	Commercial Audit

Finance Accounts and Appropriation Accounts

e. Finance Accounts and Appropriation Accounts

Government Accounts

The Comptroller and Auditor General of Bangladesh certifies the annual 'Finance Accounts' and 'Appropriation Accounts' for submission to the Hon'ble President as per Article 4 of the Comptroller and Auditor General (Additional Functions) Act, 1974. Finance Accounts show the annual receipts and disbursements for the purpose of the government, distinguished under the respective heads thereof, and particulars of its balances and outstanding liabilities containing such other information as to its financial position. A comparative statement showing detailed head-wise final budget allocation and actual expenditure of different Ministries and their subordinate offices with explanations of variances (if any) are included in the Appropriation Accounts.

All financial transactions of the Government of Bangladesh as per Constitution are reflected in the Consolidated Fund and the Public Account of the Republic. As per Article 84 of the Constitution of the People's Republic of Bangladesh the definitions of Consolidated Fund and Public Account are as follows:

Consolidated Fund

All revenues received by the government, all loans raised by the government, and all moneys received by it in repayment of any loan, shall form part of one fund to be known as the Consolidated Fund.

Public Account

All other public moneys received by or on behalf of the government shall be credited to the Public Account of the Republic.

The custody of public moneys, their payment into and the withdrawal from the Consolidated Fund, or, as the case may be, the Public Account of the Republic, and matters concerned with or ancillary to the matters aforesaid, are regulated by Act of Parliament.

Government accounts are kept on 'cash basis'. The Controller General of Accounts (CGA) is responsible for maintaining the accounts of government's Cash Balance in the Central Bank.

The annual Finance Accounts for the Consolidated Fund and the Public Account of the Republic for the year ended on 30th June 2010 and respective Appropriation Accounts are as follows:

Consolidate Fund Summary of Income & Expenditure ^{30th June, 2010}

Income	Amount	Expenditure	Amount
		Opening Balance :	72267 ,13,56
Revenue Receipts		Revenue Expenditure	
Tax Revenue		Non-Development Expenditure	
Taxes on Income and Profit	16234,71,10	Pay of Officers	1751,49,74
Taxes on Property and Wealth	16	Pay of Establishment	7599,94,32
Value Added Tax (VAT)	23077,94,34	Allowances	6799,09,20
Import Duty	8865,74,80	Supplies and Services	6326,91,35
Excise Duty	345,60,71	Repairs, Maintenance and Rehabilitation	2705,30,31
Supplementary Duty	10798,29,98	Term Loan Interest Repayment	4037,10,63
Electricity Duties	28,64	Floating Loan Interest	1147,76,72
Other Taxes and Duties	419,25,16	Interest on National Savings Certificates	6795,19,32
Narcotics and Liquor Duty	57,52,16	Provident Fund Interest	1516,84,99
Taxes on Vehicles	648,10,53	Other Interest	2,73,62
Land Revenue	401,45,23	Interest on Foreign Debt	1370,96,02
Stamp Duty (Non Judicial)	1635,69,04	Subsidies	7505,77,86
		Grants-in-Aid	15019,23,47
		Contributions to International Organisation	77,52,44
		Write-Off of Loans and Advances	52,90
		Pensions and Gratuities	4395,40,60
		State Trading	3503,45,59
		Transfer, Adjustment & Others	49,20
		Block Allocations for Repair	379,18,91
Total: Tax Revenue	62484,61,84	Total : Non-Development Expenditure	70934,97,21
Non-Tax Revenue		Development Expenditure	50,24,05
Dividends and Profits	2125,63,00	Pay of Officers	
Interest	497,25,82	Pay of Establishment	86,68,93
Royalties and Property Income	41,61,39	Allowances	77,22,21
Administrative Fees and Charges	1853,60,75	Supplies and Services	1473,36,69
Fines, Penalties and Forfeiture	193,09,62	Repairs, Maintenance and Rehabilitation	115,18,21
Receipts for Services Rendered	914,68,78	Grants-in-Aid	969,63,58
Rents, Leases and Recoveries	94,62,24	Block Allocations for Repair	2864,10,26
Tolls and Levies	268,17,21	Revenue - General	28
Non-Commercial Sales	267,38,74		
Irrigation Receipts	3,96		
Defence Receipts	1899,35,57		
Other Non-Tax Revenue and Receipts	4422,36,24		
Total: Non-Tax Revenue	12577,83,30	Total : Development Expenditure	5636,44,22
State Trading			
Food Operation	4504,65,00		
Railways	575,84,06		
Post Offices	241,26,57		
Telegraph and Telephone Board	1,61		
<u> </u>			
Other State Trading	9		

Consolidate Fund Summary of Income & Expenditure 30th June, 2010

Income	Amount	Expenditure	Amount
Total : Revenue Receipts	80384,22,48	Total : Revenue Expenditure	76571,41,43
Capital Receipts & Grants		Capital Expenditure	. ,
		Non-Development Expenditure	
Sale of Assets	24,93,27	Acquisition of Assets	2471,00,20
Foreign Aid Grants	3226,73,14	Acquisition/Purchase and Landed Prope	rties 84,78,14
		Construction and Works	570,35,39
		Investments in Shares and Equities	3561,12,12
		Capital Grants	1
		Capital Block Allocation & Misc. Capital	2,00
		Exp	
		Total : Non-Development Expenditure	6687,27,86
		Development Expenditure	
		Acquisition of Assets	967,83,37
		Acquisition/Purchase and Landed	563,83,69
		Properties	
		Construction and Works	9445,42,42
		Investments in Shares and Equities	1196,57,40
		Capital Grants	834,59,67
		CD/VAT on Capital	220,52,14
		Transfer, Adjust and Others (Capital)	3,58,28
		Capital Block Allocation & Misc. Capital E	xp 7057,22,76
		Total : Development Expenditure	20289,59,73
Total: Capital Receipts & Grants	3251,66,40	Total : Capital Expenditure	26976,87,60
Public Debt & Advances		Loans & Advances	
Non-Development Loans & Advances		Non-Development Expenditure	
Recovery of Loans and Advances	41,66,13	Loans	3536,34,15
Repayments of Advances to	101,91,67	Advances to Government Employees	106,78,93
Government Servants			
Term Loan Receipts	8785,00,18	Term Loan Repayments	3016,14,13
Floating Loan Receipts	53525,00,11	Floating Loan Repayments	61386,37,39
Foreign Loan Receipts	11003,68,07	Foreign Debt Repayment	4968,06,37
Transactions with IMF	531,64,07		
Total: Non-Development Loans & Adva	ances 73988,90,22	Total: Non-Development Expenditure	73013,70,96
Development Loans & Advances		Development Expenditure	
Recovery of Loans and Advances	1579,45, 7 8	Loans	554,21,05
Total: Development Loans & Advance	es 1579,45,78	Total : Development Expenditure	554,21,05
Total: Public Debt & Advances	75568,36,00	Total : Loans & Advances	73567,92,01
Total: Consolidate Fund Income	159204,24,89	Total: Consolidate Fund Expenditure	177116,21,04
		Closing Balance :	90179,09,71

Public Account of the Republic Income and Expenditure Summary Description 30th June, 2010

Income	Amount	Expenditure	Amount
Opening Balance:	71373,32,93		
National Savings Schemes	, 13, 3,32,73	National Savings Schemes	
Savings Certificates	17603,61,57	Savings Certificates	9432,69,34
Postal Savings	5654,40,59	Postal Savings	3818,59,54
Postal Life Insurance and Annuity	93,05,66	Postal Life Insurance and Annuity	33,65,99
Other National Savings Instruments	2290.61.49	Other National Savings Instruments	657,80,43
Total: National Savings Schemes	25641,69,31	Total: National Savings Schemes	13942,75,30
State Provident Funds	· · ·	State Provident Funds	
State Provident Funds	5162,81,76	State Provident Funds	3540,79,91
Total: State Provident Funds	5162,81,76	Total: State Provident Funds	3540,79,91
Renewal, Reserve & Depreciation		Renewal, Reserve & Depreciation	
Funds		Funds	
Renewal Reserve Funds	7.73	Renewal Reserve Funds	1.57
Welfare Fund	47,46,75	Welfare Fund	31,98,18
Relief Fund	69,10	Relief Fund	,,
Total : Renewal, Reserve &	48,23,58	Total: Renewal, Reserve &	31,99,74
Depreciation Funds	-, -,	Depreciation Funds	
Deposit Accounts		Deposit Accounts	
Advance Tax Deposit	3	Advance Tax Deposit	
Deposit of Local Funds	221,30,78	Deposit of Local Funds	222,59,45
Civil Deposits	359,21,80	Civil Deposits	198,50,03
Deposits against Supplies and Works	4120,03,04	Deposits against Supplies and Works	2846,67,37
Personal Ledger Account	366,62,85	Personal Ledger Account	359,44,34
Food Aid Deposit Account	72,20,54	Food Aid Deposit Account	72,20,33
Other Deposit Accounts	2921,00,16	Other Deposit Accounts	2501,52,55
Total : Deposit Accounts	8060,39,19	Total: Deposit Accounts	6200,94,07
Current Assets		Current Assets	
Permanent Advances	14,25,46	Permanent Advances	14,60,89
Advances Repayable	2762,42,54	Advances Repayable	2774,10,01
Accounts with Foreign Government	13	Accounts with Foreign Government	
Account with Bangladesh Bank		Account with Bangladesh Bank	18,09
Total: Current Assets	2776,68,13	Total: Current Assets	2788,88,98
Current Liabilities		Current Liabilities	
Cheques and Bills	47757,19,71	Cheques and Bills	46407,27,24
Taka and Coinage	50,10,79	Taka and Coinage	10,64
Total: Current Liabilities	47807,30,50	Total: Current Liabilities	46407,37,88
Suspense Accounts		Suspense Accounts	
Suspense Accounts	483,48,69	Suspense Accounts	548,83,84
Departmental Cash Control Account	2481,05,19	Departmental Cash Control Account	2530,65,97
Total: Suspense Accounts	2964,53,88	Total: Suspense Accounts	3079,49,80
Remittance Accounts		Remittance Accounts	
Remittance between DAO/UAO	24698,02,13	Remittance between DAO/UAO	24550,78,53
Transfers between Departmental	7126,03,17	Transfers between Departmental	7045,87,65
Officers		Officers	
Cash and Bank Remittances	999,72,66	Cash and Bank Remittances	1030,72,58
Exchange Accounts	10769,38,51	Exchange Accounts	9657,61,15
Total: Remittance Accounts	43593,16,46	Total: Remittance Accounts	42284,99,92
Total: Reserved Fund - Income	136054,82,82	Total: Reserved Fund - Expenditure	118277,25,61
Closing Balance:	89150,90,14		

Grant & Allocation wise Actual Appropriation Summary and Receipt 2009-10 Appropriation Accounts - Development

Grant/Allocation No.& Name/Function Code (Level - 2)	Final Grant/ Allocation	Supplementary Grant/ Allocation	Re- Appropriation	Final Grant	Actual Expenditure	Difference between Final Grant & Actual Expenditure Surplus(), additional
Parliament	62,600	0	-19,700	42,900	5,739	-37,161
Prime Minister's Office	1,540,700	0	438,800	1,101,900	642,529	459,371
Cabinet Division	41,900	0	-21,800	20,100	15,865	-4,235
Election Commission Secretariat	2,403,700	0	1,204,500	1,199,200	816,132	383,068
Ministry of Establishment	951,000	0	-33,500	917,500	591,845	325,655
Public Service Commission	76,800	0	-55,700	21,100	16,973	-4,127
Finance Division	2,289,100	0	-1,425,300	863,800	700,779	-163,021
Internal Resources Division (IRD)	364,000	0	-194,100	169,900	212,714	42,814
Banking Division	0	0	0	1,968,600	706,562	1,262,038
Economic Relations Division (ERD)	205,300	0	0	212,100	53,109	-158,991
Planning Division	8,802,600	0	-7,030,683	1,771,917	622,863	1,149,054
Imple. Monitoring & Evaluation D	iv. 454,700	0	-143,800	310,900	296,811	-14,089
Ministry of Commerce	450,900	0	-75,000	375,900	384,962	9,062
Ministry of Foreign Affairs	317,500	0	-305,500	12,000	1,303	10,697
Ministry of Defence	2,309,600	0	1,162,900	1,146,700	768,862	377,838
Min. of Law, Justice & Par. Affairs	1,744,800	0	1,357,100	387,700	351,950	35,750
Ministry of Home Affairs	5,466,700	0	-545,700	4,921,000	4,748,943	172,057
Min. of Primary & Mass Education	28,617,800	0	-386,000	28,231,800	27,004,752	1,227,048
Ministry of Education	11,011,000	3,297,000	0	14,308,000	13,516,900	791,100
Science and Technology Division	1,415,800	0	-205,384	1,210,416	1,169,486	-40,930
Ministry of Health and Family Welfare	30,753,300	0	2,462,800	28,290,500	24,676,419	3,614,081
Ministry of Social Welfare	1,093,100	0	-290,987	802,113	739,788	-62,325
Ministry of Women & Children Affai	rs 2,148,200	0	-575,350	1,572,850	1,516,570	-56,280
Ministry of Labour and Employment	206,200	134,7000	0	340,900	297,151	-43,749
Ministry of Housing and Public Wor	ks 5,653,600	0	-295,400	5,358,200	5,371,297	13,097
Ministry of Information	646,800	131,100	0	777,900	582,091	195,809

(Amount in Thousand Taka)

Grant/Allocation No. & Name/Function Code (Level - 2)	Final Grant/ Allocation	Supplementary Grant/ Allocation	Re- Appropriation	Final Grant	Actual Expenditure	Difference between Final Grant & Actual Expenditure Surplus(), additional
Ministry of Cultural Affairs	846,200	0	-143,375	702,825	496,093	-206,732
Ministry of Religious Affairs	1,142,300	681,800	0	1,824,100	1,814,204	-9,896
Ministry of Youth and Sports	759,300	468,274	0	1,227,574	1,117,709	-109,865
Local Government Division	67,355,800	2,209,400	0	69,565,200	64,440,980	5,124,220
Rural Development & Co-operative	s 2,197,900	580,755	0	2,778,655	1,953,481	-825,174
Ministry of Industries	3,914,700	0	-115,300	3,799,400	3,740,353	-59,047
Ministry of Textiles and Jute	625,400	0	-90,400	535,000	448,471	-86,529
Energy & Mineral Resources Div.	7,040,400	3,883,100	0	10,923,500	12,602,204	1,678,704
Ministry of Agriculture	8,951,800	487,700	0	9,439,500	9,047,131	392,369
Ministry of Fisheries and Livestock	3,175,500	0	659,200	2,516,300	2,222,093	294,207
Ministry of Environment and Forest	874,300	0	-38,100	836,200	617,018	219,182
Ministry of Land	1,380,600	0	174,700	1,205,900	940,722	265,178
Ministry of Water Resources	9,363,700	3,179,700	0	12,543,400	11,382,373	-1,161,027
Min. of Food & Disaster Managemen	t 12,998,530	0	-12,648,230	350,300	258,245	-92,055
Min. of Disaster Management & Reli	ef 0	13,292,700	0	13,292,700	11,399,893	1,892,807
Ministry of Communication	19,958,400	3,443,600	0	23,402,000	19,823,629	3,578,371
Ministry of Shipping	4,598,300	0	-2,510,200	2,088,100	1,674,096	414,004
Ministry of Civil Aviation & Tourism	m 2,279,900	0	-2,188,600	91,300	84,300	-7,000
Ministry of Post & Telecommunication	ns 322,300	1,793,600	0	2,115,900	2,027,536	-88,364
Ministry of Chittagong Hill Tracts Affa	airs 1,949,600	801,800	0	2,751,400	2,401,798	-349,602
Power Division	35,744,200	0	-9,164,300	26,579,900	20,978,189	-5,601,711
MInistry of Liberation Affairs	704,000	0	-634,800	69,200	61,546	-7,654
Min. of Expatriates' Welfare & Overseas Em	np. 35,800	0	-13,500	22,300	20,729	-1,571
Anti-Corruption Commission	12,600	0	-7,600	5,000	1,719	-3,281
Bridges Division	8,007,500	0	-4,153,750	3,853,750	3,305,250	-548,500
Total Development: 3	03,266,730	36,360,629	-50,772,0592	88,855,300	258,672,157	-30,183,143

Note : Excluding Defence, CGDF, Railway, Postal and T&T $\,$

Grant & Allocation wise Actual Appropriation Summary and Receipt 2009-10 Appropriation Accounts - Non-Development

(Amount in Thousand Taka)

Grant/Allocation No.& Name/Function Code (Level - 2)	Final Grant/ Allocation	Supplementary Grant/ Allocation	Re- Appropriation	Final Grant	Actual Expenditure	Difference between Final Grant & Actual Expenditure Surplus(), additional
Office of the President	69,044	19,767	0	88,811	82,517	- 6,294
Parliament	598,773	137,245	0	736,018	655,294	- 80,724
Prime Minister's Office	946,144	579,977	0	1,526,121	1,403,556	- 122,565
Cabinet Division	187,862	127,167	0	315,029	203,803	- 111,226
Election Commission Secretariat	3,558,638	0	- 166,289	3,392,349	442,581	-2,949,768
Ministry of Establishment	6,714,280	774,548	0	7,488,828	6,796,696	- 692,132
Public Service Commission	140,330	34,454	0	174,784	166,098	- 8,686
Finance Division	192,654,998	0	-50,555,770	142,099,228	84,605,374	- 57,493,854
Charged :	760,006,584	0	-47,245,058	712,761,526	777,012,265	64,250,739
Finance Division- C&AG						
Charged :	790,073	57,785	0	847,858	840,497	- 7,361
Internal Resources Division (IRD)	7,862,177	766,815	0	8,628,992	9,154,316	525,324
Banking Division	0	731,954	0	731,954	339,939	- 392,015
Economic Relations Division (ERD	791,002	488,502	0	1,279,504	1,159,356	- 120,148
Charged :	56,000,000	540,000	0	56,540,000	61,591,876	5,051,876
Planning Division	1,224,178	125,247	0	1,349,425	1,349,009	- 416
Imple. Monitoring & Evaluation D	v. 89,295	14,963	0	104,258	96,010	- 8,248
Statistics Division	0	0	0	0	347	347
Ministry of Commerce	780,667	45,138	0	825,805	820,069	- 5,736
Ministry of Foreign Affairs	3,568,456	2,145,512	0	5,713,968	5,159,776	- 554,192
Ministry of Defence	4,475,960	519,191	0	4,995,151	5,163,385	168,234
Charged :	0	0	0	0	42,389	42,389
Min. of Law, Justice & Par.	2,895,789	990,075	0	3,885,864	3,713,416	-172,448
Ministry of Home Affairs	52,632,238	4,751,017	0	57,383,255	56,307,975	-1,075,280
Legislative & Par. Affairs Division	0	53,344	0	53,344	48,608	-4,736
Min. of Primary & Mass Education	37,557,410	2,698,466	0	40,255,876	41,404,618	1,148,742
Ministry of Education	63,145,938	12,262,825	0	75,408,763	73,768,086	-1,640,677
Science and Technology Division	2,397,326	172,316	0	2,569,642	2,372,910	- 196,732
Min. of Health & Family Welfare	39,250,297	983,426	0	40,233,723	38,223,404	-2,010,319
Ministry of Social Welfare	11,935,013	113,691	0	12,048,704	11,914,392	- 134,312
Min. of Women & Children Affairs	11,304,500	0	- 714,304	10,590,196	10,593,225	3,029
Ministry of Labour & Employmen	241,084	117,715	0	358,799	350,422	-8,377
Ministry of Housing & Public Worl	ks 6,892,903	299,148	0	7,192,051	7,142,301	49,750

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(Amount in Thousand Taka)

Grant/Allocation No. & Name/Function Code (Level - 2)	Final Grant/ Allocation	Supplementary Grant/ Allocation	Re- Appropriation	Final Grant	Actual Expenditure	Difference between Final Grant & Actual Expenditure Surplus(), additional
Ministry of Information	2,661,492	454,982	0	3,116,474	3,120,333	3,859
Ministry of Cultural Affairs	639,307	188,629	0	827,936	756,971	-70,965
Ministry of Religious Affairs	621,599	140,048	0	761,647	752,189	-9,458
Ministry of Youth and Sports	1,416,176	1,135,678	0	2,551,854	1,669,174	-882,680
Local Government Division	11,984,482	574,434	0	12,558,916	12,113,170	-445,746
Rural Dev. & Co-operatives Divisio	n 1,692,575	200,049	0	1,892,624	1,826,255	-66,369
Ministry of Industries	641,984	135,075	0	777,059	789,398	12,339
Ministry of Jute	0	0	0	0	15	15
Ministry of Textiles and Jute	490,994	943,657	0	1,434,651	1,418,764	-15,887
Energy & Mineral Resources Div.	280,748	47,427	0	328,175	1,073,266	745,091
Ministry of Agriculture	50,763,355	6,831,956	0	57,595,311	64,518,002	6,922,691
Ministry of Fisheries and Livestock	k 4,004,760	741,206	0	4,745,966	4,147,225	-598,741
Ministry of Environment and Fore	st 1,916,352	5,784,019	0	7,700,371	7,584,164	-116,207
Ministry of Land	3,770,000	458,981	0	4,228,981	4,137,434	-91,547
Ministry of Water Resources	5,471,57 2	1,512,143	0	6,983,715	6,997,559	13,844
Ministry of Food & Disaster Mgt.	116,461,061	0	-49,673,408	66,787,653	39,794,699	-26,992,954
Charged :	25,000	27,038	0	52,038	27,362	-24,676
Ministry of Disaster Mgt. & Relief	0	35,648,893	0	35,648,893	26,829,408	-8,819,485
Ministry of Communication	10,087,645	1,052,924	0	11,140,569	10,253,048	-887,521
Ministry of Railway	0	0	0	0	257	257
Ministry of Shipping	1,039,962	383,308	0	1,423,270	1,303,856	-119,414
Ministry of Civil Aviation & Tourism	n 64,801	18,509	0	83,310	5,852,807	5,769,497
Ministry of Post & Telecommunication	ns 94,149	0	-333	93,816	61,038	-32,778
Min. of Chittagong Hill Tracts Affairs	1,982,834	0	-77,970	1,904,864	1,900,787	-4,077
Power Division	44,675	5	0	44,680	43,971	-709
Supreme Court	0	0	0	0	1	1
Charged :	378,530	172,079	0	550,609	534,207	- 16,402
MInistry of Liberation Affairs	2,924,319	151,841	0	3,076,160	3,034,912	- 41,248
Min.of Expatriates' Welfare & Overseas Em	p. 1,248,570	137,138	0	1,385,708	1,312,086	-73,622
Anti-Corruption Commission	226,514	14,548	0	241,062	236,460	-4,602
Tax Ombudsman Office	9,771	2,804	0	12,575	11,201	-1,374
Bridges Division	10,000	0	0	0	0	0
Total Non-Development: 1,4	189,664,186	86,307,659	-148,433,132 1,4	427,528,713	1,405,024,529	-22,504,184

Note: Excluding Defence, CGDF, Railway, Postal and T&T

4. MINISTRY WISE SETTLEMENT OF AUDIT OBSERVATIONS

The impact of audit cannot be assessed only from the limited standpoint of audit reports placed and discussed by the public Accounts Committee (PAC). The deterrent effect of audit is important that cannot be quantified. However, a considerable part of audit efforts are reflected in the audit inspection reports (AIR) that are issued to the audited organization and followed up subsequently. Large number of accumulated audit observations are settled every year through bi-lateral and tripartite meetings with positive impact in terms of recovery and adjustment of public money. A total of 30,379 audit observations have been settled in 2011-2012 by the OCAG. The amount involved in these observations is Tk. 8,924.81 Crore. The number of audit observations and the amount involved for the respective ministries is shown below.

No.	Name of Ministry	Number	Amount Involved (In Crore Taka)
1.	Agriculture	2378	160.01
2.	Banking and Financial Institutions Division	12815	3960.25
3.	Chittagong Hill Tracts Affairs	62	3.83
4.	Civil Aviation and Tourism	212	122.55
5.	Commerce	130	184.75
6.	Cultural Affairs	13	0.15
7.	Defence	1955	93.27
8.	Disaster Management	42	1.27
9.	Education	613	389.68
10.	Election Commission	12	0.54
11.	Energy and Mineral Resources Division	210	821.35
12.	Environment and Forest	218	52.23
13.	Public Administration	401	82.25
14.	Finance Division	69	3.63
15.	Fisheries and Livestock	1164	64.51
16.	Food	1511	353.50
17.	Foreign Affairs	193	14.56
18.	Health and Family Planning	832	23.40
19.	Home Affairs	152	10.15
20.	Implementation Monitoring and Evaluation Division	1	0
21.	Industry	1104	787.52
22.	Information	23	3.78
23.	Internal Resources Division	60	106.69
24.	Textiles and Jute	1150	309.65
25.	Land	53	0.87
		I	1

Ministry Wise Settlement Of Audit Observations

No.	Name of Ministry	Number	Amount Involved (In Crore Taka)
26.	Law, Justice and Parliamentary Affairs	106	6.26
27.	Local Government Division	1194	178.22
28.	Road Division	96	79.20
29.	Railway Division	525	133.72
30.	Rural Development and Cooperatives Division	103	21.62
31.	Liberation war affairs	13	29.52
32.	Parliament Secretariat	5	1.13
33.	Planning Division	489	1.70
34.	Power Division	157	36.41
35.	President's Secretariat	4	0.48
36.	Primary and Mass Education	568	33.23
37.	Prime Minister's Office	9	1.42
38.	Post and Telecommunication	1056	618.40
39.	Religious Affairs	75	0.18
40.	Science and Technology	86	8.49
41.	Shipping	214	107.07
42.	Social Welfare	44	0.79
43.	Water resources	33	11.11
44.	Women and Children Affairs	92	73.67
45.	Housing and Public Works	99	28.17
46.	Youth and Sports	38	3.60
	Total	30379	8,924.81

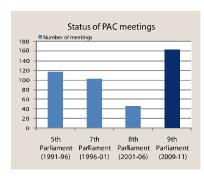
5. PUBLIC ACCOUNTS COMMITTEE ACTIVITIES



In accordance with Article 132 of the Constitution the Comptroller and Auditor General, after apprising the Prime Minister in compliance with the Rules of Business, submits the reports to the Hon'ble President of the Republic who causes them to be laid before the Parliament. Mandated by the Article 76 (1) (a) of the Constitution the Public Accounts Committee (PAC) examines the reports.

The PAC selects important observations of the audit reports for detailed examinatoin and holds hearings to the Principal Accounting Officers i.e. the Secretaries of different ministries/divisions. It makes recommendations and submits reports to the Parliament. The OCAG provides necessary support to the PAC in its effective functioning. During the full committee meeting, the CAG remains present as 'amicus curie' along with the related officers of the respective Audit Directorates. The officers of the OCAG attached in the Parliament assist the committee in preparation of reports of the PAC. Concerned officers of the OCAG remain present in the meetings of the Public Undertakings Committee (PUC) and Estimates Committee (EC) when they are requested to.

a. Public Accounts Committee (PAC) Meetings



The OCAG submitted 939 reports to the Parliament since the independence of Bangladesh. Among those, 332 reports were discussed up to the 8th Parliament. The present PAC started with remaining 607 reports which include the 99 new reports that have been submitted to the Parliament during 2009-2011.

The Public Accounts Committee (PAC) of the 9th Parliament has undertaken an unprecedented step in resolving the existing un-discussed reports. Because of the proactive approach by the PAC a large number of audit observations included in these reports have been discussed during 2009-2011. These reports include more than ten thousand audit observations to be discussed by the PAC.

A total number of 163 meetings were held during the 9th parliament. In 2011 the Public Accounts Committee (PAC) and the sub-committees of the PAC of the 9th Parliament held 57 meetings to discuss the status of the audit reports of various ministries and divisions.

PUBLIC ACCOUNTS COMMITTEE ACTIVITIES

b. Second PAC Report of the 9th Parliament Tabled

Public Accounts Committee (PAC) of the 9th Parliament finalized its 2nd report in May 2011. The committee and its four sub-committees examined 1797 audit observations of 306 audit reports in 57 sittings. Among the 1797 audit observations, 1318 observations were settled for taking appropriate measures by the executing agencies. Tk. 2391 million was recovered and adjusted through audit recommendations and another Tk.10460.8 million has to be recovered as per the PAC's instruction. The amount involved in the 1797 audit observations was Tk.31195.10 million which relates to 38 ministries/divisions. Banking and Financial Institutions Division, Ministry of finance has the highest amount involvement in audit observations (Tk.3129.9 million) as well as highest amount of money (Tk.1168.2 million) recovered. Details regarding 16 ministries/divisions are depicted in the following table:

Ministry/Division	Number of observations	Amount involved (in million Tk.)	Recovered and Adjusted (in million Tk.)
Education	32	60.60	25.40
Communication (Roads and Highways; Railway)	151	3129.90	8.20
Banking and financial Institutions Division	267	5700.00	1168.20
Internal Resources Division	118	1237.20	197.10
Works	10	131.10	2.30
Land	20	143.20	3.80
Power Division	11	7164.40	11.80
Energy and Mineral Resources Division	42	54.00	15.00
Local Government Division	54	937.20	13.20
Civil Aviation and Tourism	37	1448.80	48.20
Industries	145	1502.70	7.10
Textiles and Jute	65	71.80	10.20
Foreign Affairs	99	26.70	3.90
Water Resources	27	701.40	51.50
		US \$2,71,382	
Food and Disaster Management	162	143.90	17.30
Expatriate Welfare and Overseas Employment	19	456.00	0.50

Public Accounts Committee (PAC) Meetings, January-June, 2012

The Public Accounts Committee (PAC) and the sub-committees of the PAC of the National Parliament held the following meetings during January-June, 2012 to discuss audit reports of various ministries and divisions:

No.	Meeting Date	Discussed audit reports	Audit Directorate
	88th meeting January 29, 2012 February 1, 2012	Finance Division, Ministry of Finance (presently Banking and Financial Institutions Division) Audit Report on the accounts of Nationalized Commercial Banks and Financial Institutions, 2006-2007	Commercial Audit
•	89th Meeting February 8, 2012	Ministry of Commerce (presently Banking and Financial Institutions Division, Ministry of Finance) (1) Special Audit Report on the accounts of Securities and Exchange Commission for the year 1993-1998 (2) Special Audit Report on Sadharan Bima Corporation (1991-95) and Head Office, Jiban Bima Corporation for the year 1997	Local and Revenue Audit Commercial Audit
	90th Meeting February 9, 2012	Bangladesh Post Office and Bangladesh Telegraph and Telephone Board under the Ministry of Posts and Telecommunications (1) Audit report on the on the accounts of Bangladesh Post Office and Bangladesh Telegraph and Telephone Board for the year 2003-2004 and 1997-1998 (2) Audit Report on telephone connection and revenue earnings of Bangladesh Telegraph and Telephone Board for the year 1994-95 to 1999-2000	Post, Telegraph and Telephone Audit
No.	Meeting Date	Discussed audit reports	Audit Directorate
4.	91st Meeting April 9, 2012	Bangladesh Post Office and Bangladesh Telegraph and Telephone Board under the Ministry of Posts and Telecommunications Audit report on the accounts of Bangladesh Post Office and Bangladesh Telegraph and Telephone Board for the year 2004-2005 and 1998-1999	Post, Telegraph and Telephone Audit
5.	92nd Meeting April 10, 2012		
б.	93rd Meeting April 18, 2012	Bangladesh Railway, Railway Division, Ministry of Communication Civil Surgeon Offices under the Ministry of Health and Family Welfare (1) Special audit report on the accounts of Bangladesh Railway Main Line Sections Rehabilitation Project (East and West) for the year 2001-02 to 2006-07 (2) Follow-up on the 34th meeting of the PAC regarding Audit Report on Medical and Surgical Requisites of Civil Surgeon Offices for year 1995-96	Railway Audit Local and Revenue Audit
7.	94th Meeting May 9, 2012	Ministry of Power, Energy and Mineral Resources - Dhaka Electric Supply Authority and Bangladesh Power Development Board Audit Report on the accounts of Dhaka Electric Supply Authority and Power Development Board for the year 2002-2003 and 2000-2001	Works Audit
9.	95th Meeting May 10, 2012	Ministry of Local Government, Rural Development and Cooperatives - Local Government Institutions (1) Audit Report on the accounts of City Corporation, Municipalities, Zilla Parishad and Upazilla Parishad Offices for the year 2006-2007 (2) Audit report on the accounts of 61 projects under government, semi-government and autonomous bodies under the Ministry of Local Government, Rural Development and Cooperatives for the year 1998-1999	Local and Revenue Audit
	96th Meeting May 30, 2012	Ministry of Defence and Armed Forces Division - Inter Services Organizations of the Bangladesh Army, Air Force and Navy Audit report on the accounts of Bangladesh Army, Air Force, Navy and Inter Services Organizations for the year 2006-2007 and 2003-2004	Defence Audit

	PAC Sub-committee 1				
No.	Meeting Date	Discussed audit reports	Audit Directorate		
1.	26th Meeting February 15, 2012	Development Authorities, Public Works Department, Housing and Settlement, Directorate of Government Accommodation under the Ministry of Housing and Public Works Audit report on the accounts of government offices and autonomous bodies under the Ministry of Housing and Public Works for the year 1992-93 and 1993-94	Works Audit		
2.	27th Meeting March 5, 2012	Dhaka and Chittagong Water Supply and Sewerage Authority, Department of Public Health Engineering, City Corporations, Upazila Parishads, Municipalities and Thana Parishads under the Ministry of Local Government, Rural Development and Cooperatives. (1) Audit report on the accounts of Dhaka and Chittagong Water Supply and Sewerage Authority and the Department of Public Health Engineering for the year 1992-93. (2) Audit Report on the accounts of Local and Autonomous Bodies under the Ministry of Local Government, Rural Development and Cooperatives for the year 1992-93	Works Audit Local and Revenue Audit		
3.	28th Meeting April 3, 2012	Ministry of Housing and Public Works, Ministry of Civil Aviation and Tourism and the Internal Resources Division, Ministry of Finance Development Authorities, Public Works Department, Civil Aviation Authority and offices of the Internal Resources Division. (1) Audit report on the accounts of Ministry of Housing and Public Works for the year 1994-95 and 1993-94 (2) Audit Report on the accounts of Civil Aviation Authority for the year 1993-94 (3) Audit report on the accounts of Internal Resource Division, Ministry of Finance for the year 1994-95	Works Audit Local and Revenue Audit		
4.	29th Meeting April 25, 2012	Civil Surgeon Offices, Central Drug Store and Dhaka Medical College Hospital under the Ministry of Health and Family Welfare (1) Special Audit report on the accounts of Medical and Surgical Requisites (MSR) for 14 Civil Surgeon Offices for the year 1995-98 (2) Audit Report on the accounts of Central Medical Store Department for year 1993-98 (3) Special Audit report on the accounts of Dhaka Medical College Hospital for the year 1995-96 to 1998-99	Local and Revenue Audit		
5.	30th Meeting May 15, 2012	Ministry of Local Government, Rural Development and Cooperatives - Foreign Aided Projects, Local Government Institutions and Bazar Fund (1) Audit reports on the accounts of Foreign Aided Projects under the Ministry of Local Government, Rural Development and Cooperatives for the year 1997-98 (2) Audit report on the accounts of Thana Parishad, Zila Parishad, Municipalities, City Corporations and Bazar Fund for the year 1995-96	Foreign Aided Project Audit Local and Revenue Audit		
6.	31st Meeting May 29, 2012	Ministry of Health and Family Welfare, Ministry of Science and Technology-Foreign Aided Projects and the National Scientific and Technical Documentation Centre (1) Audit report on the accounts of Foreign Aided Projects under the Ministry of Health and Family Welfare for the year 1996-97 and 1997-98 (2) Special audit report on the accounts of National Scientific and Technical Documentation Centre for the year 1992-97	Foreign Aided Projects Audit Local and Revenue Audit		
		PAC Sub-committee 4			
No.	Meeting Date	Discussed audit reports	Audit Directorate		
1.	42nd Meeting January 3, 2012	Follow-up on the 17th Meeting of the PAC held on April 22, 2010 relating to Audit Report on the accounts of Bangladesh Road Transport Corporation under the Ministry of Communication for the year 2005-2006	Commercial Audit		
2.	43rd Meeting January 9, 2012	Finance Division, Ministry of Finance, Ministry of Commerce, Ministry of Food and Disaster Management, Ministry of Agriculture, Ministry of Water Transport - Nationalized Commercial Banks and Financial Institutions, Jibon Bima Corporation, Trading Corporation of Bangladesh, Directorate of Food, Bangladesh Agriculture Development Corporation, Bangladesh Inland Water Transport Corporation Follow up on the 26th meeting of PAC held on October 14, 2010 relating to audit report on the accounts of Nationalized Commercial Banks and Financial Institutions for the year 2005-06	Commercial Audit		
3.	44th Meeting January 16, 2012	Finance Division, Ministry of Finance - Nationalized Commercial Banks and Financial Institutions Follow up on the 29th meeting held on November 11, 2010 relating to audit report on the accounts of Nationalized Commercial Banks and Financial Institutions for the year 2005-06 and 32nd meeting held on January 6, 2011	Commercial Audit		

4.	45th Meeting January 17, 2012	Ministry of Civil Aviation and Tourism - Biman Bangladesh Airlines and Bangladesh Parjatan Corporation Follow up on the 32nd Meeting held on January 6, 2011 relating to Audit Report on the accounts of Biman Bangladesh Airlines and Bangladesh Parjatan Corporation for the year 2005-06	Commercial Audit
5.	46th Meeting March 13, 2012	Ministry of Power, Energy and Mineral Resources and Ministry of Water Resources (1) Audit Report on the accounts of 7 foreign aided projects under the Ministry of Power, Energy and Mineral Resources for the year 2003-04 (2) Audit report on the accounts of 7 foreign aided projects under the Ministry of Water Resources for the year 2003-04	Foreign Aided Projects Audit
6.	47th Meeting March 28, 2012	Ministry of Education - Patuakhali University of Science and Technology Special audit report on the accounts of Patuakhali University of Science and Technology for the year 2002-2004	Local and Revenue Audit
7.	48th Meeting April 16, 2012	Internal Resources Division, Ministry of Finance Audit report on the accounts of 7 Deputy Commissioner of Taxes Company Circle Offices, 17 Customs and VAT Circles and Customs Bond Regional Office, Chittagong for the year 2004-2005	Local and Revenue Audit
8.	49th Meeting April 30, 2012	Ministry of Education - Patuakhali University of Science and Technology Follow-up on the 47th Meeting of the PAC relating to Special Audit Report on the accounts of Patuakhali University of Science and Technology for the year 2002-2004	Local and Revenue Audit
9.	50th Meeting May 8, 2012	Ministry of Comm <mark>erce - Bangladesh Tea Board</mark> Special audit Report on the accounts of lease of 10 tea gardens of Bangladesh Tea Board for the year July, 1977 to December, 2004	Commercial Audit
10	D. 51st Meeting May 16, 2012	Ministry of Health and Family Welfare - Essential Drugs Company Limited Follow-up on the 41st meeting held on September 28, 2011	Commercial Audit

Public Accounts Committee (PAC) Meetings, July-December, 2012

Public Accounts Committee

Fubic Accounts Committee				
Meeting Date	Discussed audit reports	Audit Directorate		
97th meeting July 22, 2012	Internal Resources Division, Ministry of Finance Special Audit Report on the accounts of Large Taxpayers Unit (LTU) for the year 2006–2007	Local and Revenue Audit		
98th Meeting July 23, 2012	Bang <mark>abandhu Shei</mark> kh Mujibur Rahman Medical University and Hospital, Ministry of Health and Family Welfare	Local and Revenue Audit		
	Special A <mark>udit Report on Bangabandhu Sheikh Mujibur Rah</mark> man Medical University a <mark>nd Hospit</mark> al for the ye <mark>ar 1998-1999 to 2005-2</mark> 006			
99th Meeting August 13, 2012	Ministry of Hea <mark>lth and Family Welfare</mark> Appropriation Accounts (Civil) - Development and Non-Development 2005- 2006 - Portion relating to Ministry of Health and Family Welfare	Civil Audit		
100th Meeting August 14, 2012	Finance Accounts for the year 2005-2006 - receipts, Expenditure and loan and advances	Civil Audit		
101th Meeting September 6, 2012	Public works Department, Ministry of Housing and Public Works Audit Report on the Public Works Department Wood Factory for the year 1994- 2004	Works Audit		
102nd Meeting September 10, 2012	Finance Division, Ministry of Finance Audit Report on Cash Incentives and Export Subsidy against Export Agencies by16 branches of 9 Commercial Banks under Bangladesh Bank for the year 2005-2007	Local and Revenue Audit		
103rd Meeting	3rd report of the Public Accounts Committee (PAC)			
104th Meeting December 23, 2012	 (1) Finance Division, Ministry of Finance (presently Banking and Financial Institutions Division) Audit report on Nationalized Commercial Banks and Financial Institutions for the year 2007-2008 (2) Review on recommendation implementation of tripartite meetings on Audit Reports for the year 1971-72 to 2005 	Commercial Audit Local and Revenue Audit Posts, Telegraph and Telephone Audit Defence Audit, Railway Audit, Mission Audit, Civil Audit Foreign Aided Projects Audit		
	97th meeting July 22, 2012 98th Meeting July 23, 2012 99th Meeting August 13, 2012 100th Meeting August 14, 2012 101th Meeting September 6, 2012 102nd Meeting September 10, 2012 103rd Meeting December 23,	97th meeting July 22, 2012 Internal Resources Division, Ministry of Finance Special Audit Report on the accounts of Large Taxpayers Unit (LTU) for the year 2006-2007 Set Meeting July 23, 2012 Bangabandhu Sheikh Mujibur Rahman Medical University and Hospital, Ministry of Health and Family Welfare Special Audit Report on Bangabandhu Sheikh Mujibur Rahman Medical University and Hospital for the year 1998-1999 to 2005-2006 Winistry of Health and Family Welfare Appropriation Accounts (Civil) - Development and Non-Development 2005-2006 - Portion relating to Ministry of Health and Family Welfare Noth Meeting August 14, 2012 County of Health and Family Welfare Appropriation Accounts (Civil) - Development and Non-Development 2005-2006 - Portion relating to Ministry of Health and Family Welfare District of Health and Family Welfare Appropriation Accounts for the year 2005-2006 - receipts, Expenditure and loan and advances District of Health and Family Welfare Appropriation Accounts for the year 2005-2006 - receipts, Expenditure and loan and advances District of Health and Family Welfare Appropriation Accounts for the Public Works Department Wood Factory for the year 1994-2012 District of Health and Family Welfare Appropriation Accounts for the Public Works Department Wood Factory for the year 1994-2004 Finance Division, Ministry of Finance Accounts Committee (PAC) District of the Public Accounts Committee (PAC) District of the Public Accounts Committee (PAC) District of the Public Accounts Commercial Banks and Financial Institutions for the year 2007-2008 County of Finance Institutions of tripartite meetings on Audit report on Nationalized Commercial Banks and Financial Institutions for the year 2007-2008 County of Finance Institutions of tripartite meetings on Audit Report on Rationalized Commercial Banks and Financial Institutions for the year 2007-2008		

	PAC Sub-committee 1				
No.	Meeting Date	Discussed audit reports	Audit Directorate		
1.	33rd Meeting July 11, 2012	Roads and Highways Department, Ministry of Communications (1) Audit Report on the accounts of Foreign Aided Projects under the Roads and Highways Department for the 1996-1997 (2) Audit Report on the accounts of Executive Engineer, Roads Division, Pirojpur and Barisal under the Roads and Highways Department for the year 1997-1998 and 1998-1999	Foreign Aided Projects Audit Works Audit		
2.	34th Meeting July 25, 2012	Bangladesh Post Office, Ministry of Posts and Telegraph (1) Special Audit Report on Dhaka GPO Pension Payment for the year 1995-1999 (2) Special audit report on Postal Savings Bank under the Bangladesh Post Office for the year 1994-1995 to 1999-2000	Posts, Telegraph and telephone Audit		
3.	35th Meeting August 5, 2012	Ministry of Shipping (1) Audit Report on the accounts of 4 offices under the Ministry of Shipping for the year 1996-1997 (2) Audit report on the accounts of Foreign Aided Projects under 25 Ministries/Agencies (Ministry of Shippinmg) for the year 1995-1996	Local and Revenue Audit		
4.	36th Meeting November 4, 2012	Bangladesh Railways, Ministry of Railways (1) Special Audit report on local and foreign purchases, sales and distribution management of the Railway Stores Division for the year 1995-1996 (2) Audit Report on the accounts of Bangladesh Railway for the year 1997-1998	Railway Audit		
		PAC Sub-committee 4			
No.	Meeting Date	Discussed audit reports	Audit Directorate		
1.	52nd Meeting July 31, 2012	Ministry of Communications Follow-up on the 42nd Meeting held on January 3, 2012 on Audit Report on Bangladesh Road Transport Corporation for the year 2005-2006	Commercial Audit Directorate		
2.	53rd Meeting August 7, 2012	Power Division, Ministry of Power, Energy and Mineral Resources (1) Audit Report on the accounts of Bangladesh Power Development Board (PDB) and Dhaka Electric Supply Authority (DESA) for the year 2002-2003 (2) Follow-up on the 46th Meeting held on March 13, 2012 on Audit Report on the accounts of Ministry of Power, Energy and Mineral Resources for the year 2003-2004	Works Audit Foreign Aided Projects Audit		
3.	54th Meeting September 26, 2012	Ministry of Housing and Public Works Banking and Financial Institution Division, Ministry of Finance Follow-up on the 36th Meeting held on May 26, 2011 on Audit Report on the accounts of Ministry of Housing and Public Works and 44nd meeting held on January 16, 2012 on Audit Report on the accounts of Banking and Financial Institution Division, Ministry of Finance	Commercial Audit Works Audit		
4.	55th Meeting October 2, 2012	Ministry of Communications Follow-up on the 33rd Meeting held on February 17, 2011 on Audit Report on the accounts of 31 Executive Engineer Offices of the Road and Highways Department	Works audit		
5.	56th Meeting October 9, 2012	Roads and Highways Department, Ministry of Communication Follow-up on the 55th Meeting held on October 2, 2012 on Audit Report on 31 Executive Engineer Offices of the Roads and Highways Department	Works Audit		
6.	57th Meeting December 11,2012	Internal Resource Division (IRD), Ministry of Finance Follow-up on the 48th Meeting held on April 16, 2012	Local and Revenue Audit		
7.	58th Meeting December 13,2012	Roads and Highways Department, Ministry of Communication Follow-up on the 52nd, 55th and 56th Meeting held on July 31, 2012, October 2, 2012 and October 9, 2012 on Audit Report on 31 Executive Engineer Offices of the Roads and Highways Department	Works Audit		

6. OCAG'S PERFORMANCE MEASURES

The OCAG, Bangladesh continually assesses its own activities and reflects its performance through formal channels of reporting. The SAI determines annual targets for discharging various type of activities and compares what the SAI has achieved in terms of number and quality of audit in relation to its targets, its results and impact on the governance of the operations of the public sector entities. As part of our quality audit management the OCAG has undertaken different measures and steps towards internal review and evaluation of the quality of our audits. The reviews of audits are conducted on ex-ante, post-ante and on-going basis. The OCAG also looks into whether audits conducted meet accepted auditing standards, observed appropriate methodologies and predetermined objectives of audits. Through evaluation it is also ensured that audits are cost-effective and results in savings of public money and deterrence of wastage of resources. The different methods to measure its performance include the following:

- Two-tier quality assurance teams in each Audit Directorate and Central Quality Assurance Team at the OCAG secretariat.
- The internal evaluation of audit practices and internal control system of the SAI.
- The opinion of the Members of the Parliament are seriously taken into account made in different committee meetings, particularly in the PAC hearings.
- Opinions of civil the society.
- Media reports and opinions.

The OCAG has developed key performance indicators (KPIs) for measuring its performance and each year new indicator(s) is added to the existing ones. In 2011 six performance indicators have been considered, details of which are shown below:

SI.	Performance Indicators	Measurable Unit	Target	Achievement
1.	Acceptance of primary audit observations	Ratio	100%	100%
2.	Timely communicating the auditee about the observations	Ratio	100%	100%
3.	Implementation of audit recommendations by the auditee	Ratio	100%	50% (approx.)
4.	Acceptance of the observations by the PAC	Ratio	100%	100%*
5.	Evaluation of costs to savings in audit	Absolute value	-	43540 million Tk.
6.	Reduction of backlogs of audit observations	Number	50000	95%

^{*} In case of 2% audit observations, more information on quality of observations, scope of audit and supporting evidences are sought.



CAG Ahmed Ataul Hakeem addressing the 44th Governing Board Meeting held in Jaipur, India during February 25-March 4, 2012.

ASOSAI

CAG, Bangladesh Re-elected member of ASOSAI **Governing Board**

CAG Ahmed Ataul Hakeem was re-elected member of Governing Board of the Asian Organization of Supreme Audit Institutions (ASOSAI) for 2012-15.

The election was held during the 12th Assembly of ASOSAI on March 3, 2012 in Jaipur, India where Bangladesh secured second highest number of votes. SAI representatives from 45 Asian countries attended the conference.

Bangladesh was earlier elected Governing Board member during the 8th, 9th and 11th assembly of ASOSAI and played an active role within the organization.

CAG attends INTOSAI Working Group on IT Audit (WGITA) Meeting

CAG Ahmed Ataul Hakeem attended the 21st INTOSAI Working Group on IT Audit (WGITA) Meeting held in Kula Lumpur, Malaysia during January 25-27, 2012. The meeting was inaugurated with the welcome address by Tan Sri Ambrin Buang, Auditor General of Malaysia. The opening remarks was made by Vinod Rai, WGITA Chairman and Comptroller and Auditor General of India. Following issues were discussed in the meeting:

- updates on Into IT (WGITA journal) and working group website
- Reports on Projects (work plan 2011-2013)
- o Project 1: Development of IT performance indicators/index system about IT performance audit/performance measurement of IT solutions implemented in Government organizations o Project 2: IT audit planning and detailed audit procedures to review IT controls
- o Project 3: Optimizing IT value in government organizations o Project 4: Green IT
- o Project 5: Cloud computing and virtualization
- IDI's report on Cooperation with WGITA
- Country paper presentation
- o ERP System without specific CAATs SAI Brazil o Poverty reduction through effective use of IT - SAI Pakistan o EUROSAI e-government audit algorithm - SAI Poland o selecting performance indicators for an audit of a state information system: Russian experience - SAI Russian Federation
- Tutorial film on INTOSAI Collaboration Tool
- Discussion on preparation for the 22nd meeting of WGITA Discussion on venue for the 23rd meeting of WGITA
- e-Government initiatives in Malaysia: Issues and Challenges



Auditors General during discussion at the INTOSAI Working Group on IT Audit (WGITA) meeting held in Kuala Lumpur during May 25-27, 2012 [L-R: Vinod Rai, CAG of India, Tan Sri Ambrin Buang, Auditor General of Malaysia, CAG Ahmed Ataul Hakeem and Benjamin Zymler, President Brazilian Court of Audit1

Participants at the INTOSAI Sub-committee on Internal Control Standards held in Warsaw, Poland during April 24-25, 2012



CAG Bangladesh with Lim Soo Ping, Auditor General of Singapore and other officials during his visit to Singapore on April 27, 2012

CAG Attends Meeting of the INTOSAI Subcommittee on Internal Control Standards

The 1st meeting of the INTOSAI Sub-committee on Internal Control Standards was held in Warsaw, Poland during April 24-25. Hosted by the Supreme Audit office of Poland (NIK), the meeting was attended by representatives from 14 SAIs representing Austria, Belgium, Bangladesh, Brazil, Chile, France, Georgia, Hungary, Lithuania, the Netherlands, Oman, Romania, Russia, South Africa and the representatives from the Institute of Internal Auditors (IIIA) and COSO.

The chair of the sub-committee briefed the participants on the decisions taken at the Task Coordinators meeting held in November 2011, and on the progress of the action plan tasks implementation, as well as the future plans.

Cooperation with COSO and IIA were also discussed during the meeting. The IIA's survey on the definition was distributed among INTOSAI PSC members to gather opinion on the proposed revision of the definition.

Representative of the Institute of Internal Auditors presented the concept of risk management based on ISO 31000. The President of the SAI Belgium and representative from SAI Romania shared their respective experiences in the field of risk management in the public sector. SAI of Austria and NIK offered the participants the survey of the study of risk management in the public sector with the last version of the questionnaire.

Introduction to the discussion on reporting on internal control was delivered by NIK. The SAI of Lithuania and South Africa shared their experiences in the field of reporting on internal control. Rrepresentative of the SAI of the Netherlands also presented an update on the e-platform project. Participants were also engaged in a discussion on the sub-committee's future (2014-2017) action plan.

In his journey back to Bangladesh, CAG visited the Office of the Auditor General of Singapore on April 27, 2012. During his discussion with the Auditor General Lim Soo Ping areas relating to mutual cooperation and training facilities were discussed.

South Asia Regional Workshop on Advancing Public Participation and Accountability in the Budget Process

CAG attended the South Asia Regional Workshop on 'Advancing Public Participation and Accountability in the Budget Process' held in Kathmandu, Nepal on June 4-6, 2012. The World Bank Institute (WBI) in collaboration with the Programme for Accountability at Nepal (PRAN) and the Affiliated Network on Social Accountability - South Asia Region (ANSA SAR) organized the workshop.

World Congress on Justice, Governance and Law for Environmental Sustainability

CAG attended World Congress on Justice, Governance and Law for Environmental Sustainability held in Rio de Janeiro, Brazil during June 17-20, 2012. Keynote address was made on Environmental Sustainability and the Rule of Law, Justice and Governance: Challenges and Opportunities Facing the World Today.

President, Japan Board of Audit Hiroyuki Shigematsu with OCAG officials at the Audit Bhaban on September 16, 2012

OCAG and Japan Board of Audit to Work Together

The Office of the Comptroller and Auditor General of Bangladesh (OCAG) and the Japan Board of Audit will work together to develop professionalism among audit personnel of respective SAIs.

To achieve the target some decisions were taken in presence of CAG Ahmed Ataul Hakeem and the President, Board of Audit of Japan Hiroyuki Shigematsu on September 16, 2012 in a bilateral meeting at the OCAG. The President, Board of Audit of Japan led a four member delegation that arrived in Dhaka as part of a two-day official tour to Bangladesh.

The ASOSAI (Asian Organisation of Supreme Audit Institutions) training activities, election for the INTOSAI (International Organisation of Supreme Audit Institutions) Governing Board, ASOSAI Governing Board meeting to be held in February 2013 in Philippine, development of public accounting and audit in Bangladesh were the key discussion points of the meeting.

President, Board of Audit of Japan was impressed with the contribution of OCAG Bangladesh at INTOSAI and ASOSAI to develop the standards of audit.

Senior officials of OCAG Bangladesh and members of delegation Japan Board of Audit attended the meeting. The visiting Japanese envoy also planted a sapling at the Audit Bhaban premises. Earlier, President, Board of Audit of Japan Hiroyuki Shigematsu

Earlier, President, Board of Audit of Japan Hiroyuki Shigematsu visited the Financial Management Academy (FIMA) on September 15, 2012 to observe the infrastructure and related facilities. The delegation stressed on the importance of quality training for audit personnel during their visit to FIMA. Senior officials of OCAG Bangladesh were also present during the programme.



CAG Ahmed Ataul Hakeem with the President of the European Court of Auditors Vitor Manuel da Silva Caldeira on September 11, 2012 in Luxemburg

INTOSAI Capacity Building Committee (CBC) Meeting

The INTOSAI CBC Sub-committee 3 meeting was held at the European Court of Auditors (ECA) in Luxemburg on 10-11 September 2012. The meeting was chaired by the Supreme Audit Office of Germany.

The meeting was attended by participants from 12 SAIs representing Bangladesh, Croatia, Estonia, European Court of Auditors, France, Morocco, Austria, Poland, Slovakia, Hungary and the United States of America.

Subcommittee 3 of INTOSAI's Capacity Building Committee (CBC) promotes best practices and quality assurance through voluntary peer reviews. Accordingly, 24 peer review projects have been successfully completed since 1999. More than 30 SAIs have participated in at least one peer review, either as the reviewed or reviewing SAI. Currently, five INTOSAI members are being reviewed by peers. In order to support interested SAIs, INTOSAI Sub-Committee 3 prepared a Peer Review Guide and Checklist.



OCAG delegates with the Chairperson, Commission on Audit, Philippines Madam Gracia M. Pulido Tan in Manila on July 18, 2012

CAG Visits OAG, New Zealand and COA, Philippines

CAG visited the Office of the Controller and Auditor General (OAG), New Zealand during July 23-24, 2012. The CAG was welcomed and received by the Controller and Auditor-General Ms. Lyn Provost. The discussion covered matters relating to mutual interest and cooperation.

Prior to the visit, the delegation visited the Commission on Audit (COA), Republic of the Philippines during July 18-21. The visit included a tour of the facilities available at the Professional Development Centre, COA. Presentations relating to training programmes on Integrated Results and Risk Based Audit (IRRBA) (financial and compliance audit, performance audit, fraud audit and Information Systems audit) were covered during the visit.

An exclusive meeting with the COA Chairperson Madam Gracia M. Pulido Tan also covered matters relating to mutual cooperation. Others present during the meeting were Commissioner Juanito G. Espino, Jr and Commissioner Heidi L. Mendoza.

OCAG Bangladesh Delegation to NAO, UK and US GAO

OCAG Bangladesh delegation visited the National Audit Office (NAO), UK and the United states Government Accountability Office (GAO) during November 26, 2012-December 5, 2012. The visit to NAO, UK and GAO was arranged by the SPEMP-B Project.

During visit to NAO, UK (November 26-30, 2012), the delegation met the Comptroller and Auditor General and other high officials. The visit discussed and exchanged views of mutual interest in relation to public audit. The CAG was welcomed and received by the Comptroller and Auditor-General Amyas Morse. A presentation covering various topics was also arranged for the delegates.

On return to Bangladesh, CAG visited the United States Government Accountability Office (GAO) on December 3, 2012. The knowledge sharing visit to GAO included discussion with Gene L. Dodaro, Comptroller General of the United States on December 3, 2012. Presentations were made on the audit approaches, planning and audit techniques in the field of IT audit, performance audit and financial audit prevalent at GAO. The audit reporting process in the GAO and relationship with the legislature, media and other stakeholders was also covered.



CAG with Amyas Morse, Comptroller and Auditor General, National Audit Office (NAO), UK in London on November 25-30, 2012



CAG Bangladesh with Gene L. Dodaro, Comptroller General of the United States at the Government Accountability Office (GAO) in Washington DC on December 3, 2012

OCAG, Bangladesh signs MoU with COA, Philippines

The Comptroller and Auditor General (CAG) of Bangladesh Ahmed Ataul Hakeem, FCMA and Chairperson, Commission on Audit (COA), Philippines Madam Gracia M. Pulido Tan signed a protocol on behalf of respective Supreme Audit Institutions (SAI) of the two countries on September 3, 2012 at Ulan Baatar, Mongolia.

The bilateral agreement intends to reinforce mutual exchange and cooperation in the field of public audit between the two SAIs. The MoU incorporates provisions for mutual exchange of experience, information and documentation, training activities, visits, organising internships, consultations, seminars and conferences. This will go a long way in consolidating the relationship between the two SAIs to the mutual benefit of both.

Senior dignitaries of the Office of the CAG, Bangladesh and COA, Philippines were present during the signing.

The signing of the MoU took place during the Needs Assessment Review Meeting and Strategic Planning Workshop for the IDI-ASOSAI Cooperation Programme on Development of Strategic Plan held from August 30 - September 6, 2012. The workshop was hosted by the Mongolian National Audit Office, in cooperation with INTOSAI Development Initiative (IDI) and the Asian Organisation of Supreme Audit Institutions (ASOSAI).



CAG Bangladesh signs Memorandum of Understanding (MoU) with the Chairperson, Commission on Audit, Philippines Madam Gracia M. Pulido Tan in Ulan Baatar, Mongolia on September 3, 2012

8. TRAINING AND PROFESSIONAL DEVELOPMENT

8. TRAINING AND PROFESSIONAL DEVELOPMENT

a. Financial Management Academy (FIMA)



Financial Management Academy (FIMA) is the training wing of the Supreme Audit Institution of Bangladesh. The academy is utilized as a platform for enhancing professionalism of the officers and staff of Audit and Accounts Department. FIMA is entrusted with the responsibility for imparting training to upgrade and enhance the auditing and accounting knowledge and skills of the OCAG officers through systematic and planned training programs. It also imparts training on various aspects of financial management to the officials and staff across the government. The training courses conducted in 2012 are shown in the following table.



Departmental Courses:

Name of Course	Batch	Number of participants
Departmental Training of BCS: Audit and Accounts cadre	30th Batch	40
SAS Part-I Training	04	100
SAS Part-II Training	04	75
Orientation Courses for Newly Promoted Audit and		
Accounts Officers	02	66
Orientation Courses for Newly Recruited Auditors	08	215
Orientation Courses for Newly Recruited MLSS	04	141

Courses for Civil Servants across the Government:

Name of Course	Batch	Number of participants
Gov. Accounting System for officers of Department of		
Passports & Immigration	02	12
Financial Management Course for PWD Officials	02	48
Course on PPR 2008	05	150
Financial Management Course for Officials of		
Department of Environment	02	46
Financial Management Course for Officials of Emergency		
Cyclone Recovery and Restoration Project (ECRRP)	01	28
Training in Budgeting and Accounting System (TIBAS)	04	101

TRAINING AND PROFESSIONAL DEVELOPMENT

Departmental Training of the B.C.S (Audit and Accounts) Cadre 30th Batch Inaugurated

The departmental training course of the 30th batch of Bangladesh Civil Service: Audit and Accounts cadre
Assistant Accountant General (AAG) probationers inaugurated at the Financial Management Academy (FIMA) on
July 16, 2012. CAG Mr. Ahmed Ataul Hakeem, FCMA inaugurated the course. Forty officials of different academic
background and varied work experience joined in Finance Division, Ministry of Finance on June 03, 2012 and
were subsequently placed to the office of the Comptroller and Auditor General of Bangladesh on June 06, 2012.
Senior officials of the government and the audit department were present in the inauguration.



[Sitting: L-R] Director General Mr. Md. Abul Kashem, CAG Mr. Ahmed Ataul Hakeem, FCMA, and Course Director Mr. Bikash Chandra Mitra, FIMA,along with the Assistant Accountant General probationers on July 16, 2012.

Recipients of Overseas Training

Participant	Course	Country and Duration
Md. Amir Khasru Deputy Comptroller and Auditor General (Senior) Manindra Chandra Datta Deputy Comptroller and Auditor General (A&R) A.K.M. Jasim Uddin Director General, Commercial Audit Directorate	Training at National Audit Academy of Malaysia	Malaysia, 16-27 April, 2012
Md. Abdus Samad Director, Local and Revenue Audit Directorate	Participants of the Training on Public Secte Audit Academy of Malaysia held during April	MALAYSIA Ar Auditing' at the National
Tanveer Akter Hossain Khan, Deputy Director, Local and Revenue Audit Directorate	Environment Audit	India 9 Jan to 3 Feb 2012
Abul Foyez Md. Abid	7th Annual Summer Residency	Australia
Director General, Foreign Aided Project Audit Directorate Akkas Ali PK, Deputy Director, Works Audit Directorate Mohd. Nurul Absar, Deputy Director, Local and Revenue Audit Directorate	Programme for PACs Financial and Regularity Audit	5-11 February 2012 India 13 Feb to 9 March 2012
Mohammad Zakir Hossain, Director General, Post, Telegraph and Telephone Audit Directorate Md. Shofiul Alam, Deputy Director, Foreign Aided Project Audit Directorate	Project and Procurement Management Course	Philippines 5-16 March 2012
Md. Motaher Hussain Controller General Defence Finance Mohammad Moslem Uddin Director General, Works Audit Directorate A 5 M Lukman Assistant Comptroller and Auditor General Rownak Taslima Deputy Director, Works Audit Directorate	SAI Needs Assessment Workshop under the ASOSAI IDI Cooperation Program "Development and Implementation of Strategic Plan"	Vietnam 19-26 April 2012
Md. Delwar Hussain Additional Director General (Finance), Bangladesh Railway Md. Abul Kashem Director General, Financial Management Academy	Symposium on " Old Challenge, New Approach: Fighting Corruption in a Changing World"	Hong Kong 9-11 May, 2012
Md. Aminul Islam, Deputy Director, Foreign Aided Project Audit Directorate	Training for PAC Secretariat Staff	Thailand 17-18 May, 2012
Mohammed Iqbal Hossain Deputy Comptroller and Auditor General Zeenat Khan, Director General, Performance Audit Directorate Md. Kamrul Alam, Deputy Director, Posts, Telegraph and Telephone Audit	Seminar on "Performance Auditing: Challenges and Opportunities"	Bhutan 5-6 June, 2012
Md. Mahbubul Huq Finance Controller, Bangladesh Ordnance Factory	INTOSAI Capacity Building Committee - Sub-committee 1 meeting	Japan 14-15 June, 2012
Md. Khademul Bashar, Assistant Comptroller and Auditor General	Performance Audit Course	Malaysia 18-29 June 2012

Recipients of Overseas Training

Two groups of SAI Bangladesh officials participated in the two weeks 'Public Sector Auditing' course held in Kuala Lumpur from 3-15 September, 2012 and 19-30 November, 2012 respectively. Funded by the CIDA funded Strengthening Comptrollership and Oversight of Public Expenditure (SCOPE) Project, the training was arranged by the National Audit Department, Malaysia at the National Audit Academy. A total of 30 officials received the training in two batches. Earlier, the first batch comprising of 15 officers attended the course from 16-27 April, 2012.





Participating officials in the `Public Sector Auditing' course held in Kuala Lumpur from 3-15 September, 2012 and 19-30 November, 2012

Apart from the 'Public Sector Auditing' course at the National Audit Academy, Malaysia, following officials were sent abroad to attend training courses, workshops and seminars during July-December, 2012. Two IDI Certified training specialists of SAI Bangladesh also successfully involved themselves in the course design and development of various courses and demonstrated their commitment and professionalism.

Participant	Course	Country and Duration
Md. Motahar Hussain Controller General Defence Finance Mohammad Moslem Uddin Director General, Works Audit Directorate Ms. Rownak Taslima Deputy Director, Works Audit Directorate	Review Meeting for SAI Needs Assessment and Strategic Planning Workshop as Team Leader	Mongolia 30 August to 6 September 2012
Mohammad Emrul Kayes Khan Deputy Financial Advisor and Chief Accounts Officer Bangladesh Railway Md. Abul Hafaz Deputy Director, Civil Audit Directorate	Audit of Public Sector Enterprises	India 10 September to 5 October 2012
K M Serajul Munir Director Works Audit Directorate Md. Zakir Hussain Asstistant Comptroller and Auditor General	10th ASOSAI Research Project on 'Audit to Detect Fraud and Corruption: Evaluation of the Fight Against Corruption and Money Laundering'	China November 15, 2012
Mohammad Moslem Uddin, Controller General of Accounts - Team Member Ms. Rownak Taslima Deputy Director, Works Audit Directorate	Strategic Plan Review Meeting and Operational Planning Workshop	Phnom Penh, Cambodia 17-21 December 2012
Syed Mustafa Mahbub Ali Area Finance Controller (Army)	ASOSAI Workshop on Dealing with Fraud and Corruption	Manila, Philippines 9-18 November 2012
Ms. Farmeen Mowla Director, Performance Audit Directorate Bikash C. Mitra Director, Financial Management Academy	Instructor, ASOSAI Workshop on Dealing with Fraud and Corruption	Manila, Philippines 9 -18 November 2012
Ms. Farmeen Mowla Director, Performance Audit Directorate Bikash Chandra Mitra Director, Financial Management Academy	Instructors' Design Meeting for the ASOSAI Workshop on "Dealing with Fraud and Corruption"	Japan 1-13 July, 2012

9. AUTOMATION IN AUDITING- A NEW HORIZON



With a view to achieving the national goal of 'Digital Bangladesh', the Office of the Comptroller and Auditor General (OCAG) is currently implementing an ambitious computerisation programme. Assisted by the SCOPE project funded by the Government of Canada, the OCAG has adopted an integrated action plan for automating its audit processes and for creating its own ICT (Information and communication technologies) infrastructure.

As the Supreme Audit Institution (SAI) of Bangladesh, the OCAG's mission is to provide high quality audit services to the National Parliament and its stakeholders. To achieve its vision the OCAG intends to organise available information by taking advantage of the latest developments in information and communication technologies. For this purpose an ICT strategic plan has been developed. The main objectives of this plan are as follows -

- To create an appropriate technology infrastructure comprising a local area network, provision of desktop and laptop computers and IT equipment
- To implement computerised solutions for audit management, automation of audit workflow and communications
- To create sustainable capacity in auditing in a computer environment
- To use advanced computer assisted audit techniques (CAATs) and electronic working papers (EWP) software
- To upgrade and modernize financial audit methodologies and processes in accordance with the international auditing standards

With a view to providing its audit staff with the right information technology resources to perform their work and to gather and share information, the OCAG has built an integrated and reliable information technology (IT) infrastructure comprising a modern state-of-the-art data centre and a wide area network (WAN) which connects the Audit Bhaban with the Audit Complex building located in Dhaka and branch offices located in other cities. Each of these locations has its own network infrastructure comprising using Gigabit Ethernet technology. The communication between the two buildings is achieved by using high speed fiber connectivity with full redundancy. The OCAG network has a capacity to accommodate up to 2500 users. A large number of desktop and laptop computers have been purchased and distributed for use by the network users.

Supported by the SCOPE project, a computer training programme called the "International Computer Driving licence (ICDL)" is being implemented. More than 400 officers and staff including members of the OCAG senior management have already attended the training. The goal of the on-going ICDL training programme is to IT train all OCAG staff and to achieve full computer literacy by the end of 2013. Installation of the network and the ICDL training has fostered the creation of an IT culture in the OCAG whereby a large number of staff are regularly using email for internal and external communications and the Internet for professional reference purposes.

The Comptroller and Auditor General has accorded top most priority to capacity building for "auditing in IT environments". As computer technology has advanced, Government organizations have become increasingly dependent on computerized information systems to carry out their operations and to process, maintain, and report essential information. As a consequence, the reliability of computerized data and feasibility of auditing in a digital environment are a major concern to audit.

In order to effectively deal with this challenge, the OCAG has introduced computer-based auditing techniques. The OCAG staff are being trained in the use of two widely used audit software tools i.e. CAATs (Computer Assisted Audit Techniques) and TeamMate electronic working papers (EWP) software. Use of CAATs software enables the auditor to access and analyse financial data from the audited agencies computer systems resulting in vast increases in audit efficiency and effectiveness. A fibre-optic data link has been established between the OCAG network and the

AUTOMATION IN AUDITING- A NEW HORIZON

computer systems of the Controller General of Accounts (CGA). This will enable the OCAG to access government financial information in electronic format and use advanced data analytics technology. On the other hand, the electronic working papers (EWP) is a knowledge based system which helps the auditor to document the audit electronically and eventually move to a paperless audit environment.

To obtain the maximum benefit from the deployment of software tools like the TeamMate and CAATs, it is necessary to provide the users with facilities like mobile and networked computing, ability to share information and participating in collective planning exercises. Accordingly, a large number of OCAG officers and key staff have been provided with laptop computers to enable them to effectively utilize the various functionalities of the software. Laptop computers have been issued to each audit team to enable them to send the audit inspection reports from the field electronically to the OCAG using the Web.

Use of information and communication technologies (ICT) is enabling the OCAG to enhance the efficiency and effectiveness of the essential processes that support the delivery of the audit services (1) planning, performance and management of audits, (2) processing of the results of audit and (3) preparation of audit reports. For this purpose an important software application called the Audit Management and Monitoring System (AMMS) is being implemented over the OCAG network. The AMMS is a customised database application developed under the SCOPE project that will help the audit directorates to more efficiently plan and schedule audit assignments and monitor and track disposal of the large number of audit observations made by the OCAG. The AMMS also has a "audit field work module" which will enable to field audit teams to prepare audit reports using laptop computers from different locations and remotely communicate with the audit directorates located in Dhaka.

An intranet is an effective tool for improving internal communications and providing staff with access to important resources. The OCAG intranet which is being developed to contain all audit reference materials such as audit manuals and supporting materials and will be accessible by staff over the network. It will improve office-wide communication as it will have an electronic notice board, staff, contacts, and information about training courses and meetings.

The implementation of office wide automation and use of IT based audit tools like CAATs, TeamMate and AMMS promises to significantly increase the efficiency of OCAG operations. In particular use of computer assisted audit techniques will enable the OCAG to track virtually all expenditure thereby enhancing its effectiveness as an agency which enforces accountability and transparency in the use of public resources.

10. REACHING THE PEOPLE- MEDIA AND COMMUNICATION CELL

The OCAG has taken various steps to facilitate the effective utilization of the provision under the Right to Information (RTI) Act 2009. The OCAG also considers that interaction, conversation and flow of information are the keys to build relationship with its diverse stakeholders.

To disseminate information as required under the Right to Information Act, the OCAG includes a 'Right to Information' menu in the official website www.cag.org.bd. Information officers were also appointed to assist in discharging the duties under this Act at all field offices under its jurisdiction. A list of all information officers and their contact details have been provided in the official website as well. The procedure for filing of an application for information required, format of application, fee, procedure and time limits for providing information has also been mentioned in the website in detail.

Audit reports tabled in the Parliament are regularly published in the website. Under the RTI, journalists, researchers may require further information on the audit reports as well matters they find important for public interest.

The Media and Communication Cell at OCAG addresses all kinds of information dissemination regarding the activities of public sector auditing. The Cell maintains the proper flow of information in which Right to Information Act - 2009 is one of the legal mandates.



OCAG 'Media Handbook' and 'Communication Strategies and Terms of Reference for the Communication Cell' was launched in July 2012. The handbook and strategies were developed by the CIDA funded Strengthening Comptrollership and Oversight of Public Expenditure (SCOPE) Project. The Media Handbook will go a long way to fill the gap that currently exists among auditors, spokespersons and the media. The handbook provides guidelines for auditors and spokespersons for developing better media relations. On the other hand, the communications strategy is intended to enhance internal communications within the OCAG.

The World Bank administered multi-donor funded 'Strengthening Public Expenditure Management Communication Campaign Programme' (SPEMP CC) has been providing comprehensive communication support to the SPEMP-B project. The accomplished activities include - press advertisements, TV talk shows, university debate competitions, street theatre shows, banners, posters, stickers, nationwide SMS campaign, radio campaigns, documentary film, workshops and focus group discussions.

In observance of the Right to Know Day, 2012 OCAG participated in a fair organised by the RTI Forum on September 27, 2012 at the Bangladesh Shishu Academy Auditorium, Dhaka. The day long programme included various events that ensured the participation of mass people in practicing their right to information. Twenty one government and non-government RTI practicing organisations including the OCAG participated in the programme. The OCAG stall displayed various audit reports and publications of the OCAG.

"CAG-JATRI Fellowship 2012" was announced to encourage journalists and media professionals to create investigative reports. Six fellows, three mentors and representative from PROGATI attended a orientation programme in this regard. Journalism Training and Research Initiative (JATRI), BRAC University is devoted to improve the state of journalism in Bangladesh by providing training and support to journalists and to researchers investigating social and economic issues of importance to society. JATRI, in collaboration with PROGATI-USAID, has been implementing the fellowship programme to encourage midcareer journalists and media professionals to create investigative reports on government audit reports.

11. YEAR IN REVIEW

CAG Apprises Honourable Prime Minister of Audit Reports

Honourable Prime Minister Sheikh Hasina emphasised on enhancing the effectiveness of audit to maintain financial discipline and minimising wastage of public resources of the country. She mentioned these while CAG Ahmed Ataul Hakeem apprised her of 41 audit reports for the fiscal years 2008-09 to 2010-2011 at her office on December 23, 2012. These reports include 605 audit observations involving Tk. 48,110 million relating to 22 ministries. The audit reports will be submitted to the Honourable President for causing them to be laid before the parliament.



CAG apprising Honourable Prime Minister of audit reports on December 23, 2012

The Honourable Prime Minister stressed on implementing advanced auditing approaches and techniques to ensure transparency and accountability in public financial management. CAG informed the Honourable Prime Minister that the present Public Accounts Committee (PAC) of the parliament alone realised about Tk. 80,000 million in recovery and adjustment this year. The CAG further mentioned that initiatives have been taken at OCAG for bringing in qualitative changes in the audit process so that maximum utilisation of public money could be ensured.

CAG Calls on Hon'ble Prime Minister

Ahead of observing Audit Day, the Comptroller and Auditor General (CAG) of Bangladesh Ahmed Ataul Hakeem called on the Prime Minister Sheikh Hasina at the Prime Minister's Office on May 10, 2012.

CAG apprised the Hon'ble Prime Minister about the recent developments in the OCAG. The Hon'ble Prime Minister reiterated that proper utilization of taxpayers' money must be ensured for sound public financial management. Effective audit is, therefore, the best tool for managing the scarce resources of the country as also for achieving good governance. She further emphasized on the need for incorporating best practices in audit to ensure better accountability and transparency. The CAG informed the Hon'ble Prime Minister of the immense contributions of the Public Accounts Committee of the 9th Parliament in discussing the audit reports and reducing the backlog. He also apprised the Prime Minister on the observance of Audit Day on May 11, 2012. The Hon'ble Prime Minister lauded the efforts made by the OCAG.

YFAR IN REVIEW



Signing of Management and Implementation Support Consultant (MISC) contract for SPEMP-B at OCAG Conference room on May

Signing of MISC contract for SPEMP-B

A signing ceremony of Management and Implementation Support Consultant (MISC) contract was held on May 28, 2012 for SPEMP Project B: Strengthening the Office of The Comptroller and Auditor General) with PKF (UK) LLP. The ceremony was held in the presence of the Comptroller and Auditor General and World Bank representatives at the OCAG conference room.

OCAG Senior Management Retreat

OCAG Senior Management Retreat was held at the Rural Development Academy, Bogra during March 30, 2012 - April 1, 2012. The opening session was adressed by A.K. Nasim Hyder, Deputy Field Manager while the welcome address was made by Peter Armstrong, Field Project Manager, SCOPE. Others who spoke were A.K.M. Jashim Uddin, Project Director, SCOPE, Michael Eastman and Omar F. Khan, Senior Development Adviser, Canadian High Commission, Dhaka. CAG made the formal inauguration.

Signing Ceremony of Memorandum of Understanding (MoU) between OCAG and ICAB

The signing ceremony of Memorandum of Understanding (MoU) between the Office of the Comptroller and Auditor General (OCAG), Bangladesh and the Institute of Chartered Accountants of Bangladesh (ICAB) and was held on November 7, 2012. The MoU represents a milestone marking the start of a concrete journey in fostering closer cooperation between public and private sectors services delivery through audit quality assurance for the economic growth. The partnership agreement was initiated under the World Bank supported project on Promoting Public Private Partnership for Improved Audit Quality Assurance.



Memorandum of Understanding (MOU) between the Office of the Comptroller and Auditor General of Bangladesh and the Institute of Chartered Accountants of Bangladesh (ICAB) on November 7, 2012

Under this MoU both the Institutions will be arranging training programmes, knowledge sharing seminars, educational and professional skill development researches.

A presentation on 'Public Private Partnership for Improved Audit Quality Assurance' Policy Note was earlier made by Ms. Suraiyah Zaanat Khan, FCA, Senior Financial Management Specialist, South Asia Region, the World Bank. Bob Shambler of the National Audit Office (NAO), UK and Vermon Soare of the Institute of Chartered Accountants of England and Wales (ICAEW) also made a presentation on existing PPP arrangements between NAO and the ICAEW.

Mr. Syful Islam FCA, President, ICAB stressed on the importance of establishing alliances and partnership between private and public sector auditors to improve accountability and transparency in auditing practices.

A.K.M. Jashimuddin, Director General, Foreign Aided Projects Audit Directorate clarfied certain issues and mentioned that private sector auditors were appointed by the shareholders. On the other hand, public sector auditors are mandated as per provision of the Constitution of the Republic. The responsibility relating to private sector auditor was more towards financial audit. Whereas the public sector audit coverage is on financial audit, compliance audit and value-for-money audit. As a result, partnership is essential and inevasible for both the parties.

CAG Ahmed Ataul Hakeem FCMA mentioned that the two institutions would work together in institionalising sharing of knowledge and experience.

Special Guest and Acting Country Director, World Bank Salman Zaidi expressed that the World Bank was honoured and priviledged to be part of the partnership.

The Chief Guest Honourable Minister for Commerce Ghulam Muhammed Quader appreciated the efforts of the two prestigious institutions in working together for a greater interest of the nation.

12. CHALLENGES AND WAY FORWARD

The greatest challenge that the OCAG is facing at present is to ensure public accountability by responding to the society - the changing environment in which audits are conducted and needs of stakeholders, as well as maintain its independence. Therefore, the Office has formulated a draft Audit Act and put it in the process of being enacted by the Parliament. The main focus of the proposed act is on enhancing its independence so that the potential value and benefits of the OCAG can be realized. The Office also recognizes that mere enactment of the legislation is not enough; it also needs to address several issues that together will provide the OCAG with a solid foundation it needs to achieve its full potential.

- The first of these challenges is to address the changing environment in which audit is conducted. Several fundamental changes have been made in the public financial management structure of the country in the last few years. The national development strategy Vision 2021 was launched. The 5 year rolling medium term budget (MTBF) was introduced to create a link between Vision 2021 and annual expenditure. Ministry wise key performance indicators were set up in MTBF to measure their performance and to make the executives accountable. Focus on environmental issues, social sector spending, gender equity and sustainable development were also enhanced. All these initiatives have created the need to diversify and enhance its scope of audit.
- The OCAG needs to uphold public interest by making the government accountable for using resources legally and responsively. The products and services provided by the Office are required to provide assurance and credible information and to help in the continuous improvement of government activities. In order to achieve high quality in its audit and other services, the Office needs to revisit its current business process and structure and take necessary measures to acquire desired institutional and professional capacity.
- Empowering the people to hold government accountable and responsive is another vital challenge of the Office. Effectiveness of the OCAG largely depends on how well it can fulfill the expectations of its key stakeholder. The OCAG needs the capacity to privide the people and key stakeholders with objective information with simplicity and clarity of message. It is also vital to make the audit reports public in a timely fashion and to ensure appropriate access by all stakeholders.
- The partnership with the OCAG and the Parliament, especially the Public Accounts Committee, as they mutually support each other in ensuring effective governance. The OCAG is working to maintain its strong relationship with the PAC by enabling them to better understand audit reports and conclusions and to take appropriate actions. However, the level of executives' response to the PAC and audit recommendations and conclusions is yet to be satisfactory. The OCAG also needs to support the PAC by providing a more effective follow up mechanism for audit findings and implementation of recommendations.
- Sharing learning and knowledge both within the organization and with peers and stakeholders is essential for ensuring that quality products and services are provided by the Office. Establishing an efficient method of sharing learning and knowledge within the organization would help the OCAG to better respond to issues that confront it, its auditee and its stakeholders. Learning from and sharing with peer SAIs is also important in this regard.

In order to fulfill its mandate and enhance its potential value and benefits to the citizens, the OCAG is putting all its efforts in becoming an effective, trustworthy and credible organization. The reform initiatives focuses on improving the credibility, independence and accountability of the Office. Currently, the OCAG is implementing two technical assistance projects.

SCOPE

Strengthening Comptrollership and Oversight in Public Expenditure- SCOPE implemented by the OCAG with the assistance from the Canadian International Development Agency (CIDA). The project commenced in 2009 with the tenure of five years. The project's objective is to provide the OCAG with necessary institutional and professional capacity to adequately perform its constitutional mandate. Three interrelated components of the project - organizational strengthening, human resource development and strengthening partnership with stakeholders. The major outputs of the project are:

CHALLENGES AND WAY FORWARD

- Development of performance audit, financial audit and IT audit core groups. The group members have received both theoretical and on the job trainings to attain the skills and knowledge to conduct audits fulfilling national standards and international best practices.
- To ensure a critical number of professional staff in the office, SCOPE has provided scholarships and trainings for certified accountants, IT auditors and fraud examiners.
- A media and communication cell has been established with the assistance from SCOPE. The project has also helped to develop the internal and external communication strategies from the office. Trainings were also provided to OCAG staff to deal with the media more effectively.
- Development of IT infrastructure in OCAG and the audit directorates would enable the OCAG to use the internet to communicate in the real time. The development of the Audit Management and Monitoring System [AMMS] and the facility to use computer assisted audit techniques and electronic working papers are also expected to substantially reduce audit time and help improve the quality of audit reports.



Strengthening Public Expenditure Management Project- SPEMP B is implemented by the OCAG with the assistance of a multi donor fund and administered by the World Bank.
The two year project commenced its operations in 2012. The objective is to enhance the capacity of the OCAG better achieve the expectations of its stakeholders by effectively performing its constitutional mandate. The objectives of the project are to (1) strengthen institutional and legal framework of the office. (2) enhance the scope of its audit functions and (3) support the Financial Management Academy (FIMA) to become a model training institute

OCAG also recognizes that it continuously needs to strive to responsively respond to the changing environment and expectations of the stakeholders.

- Improvement of the quality of its products and services is vital for the OCAG.To understand how and where the Office needs to address this, the OCAG has volunteered itself as a test case for the draft Performance Management Framework developed by the INTOSAL
- The Office is in the process of developing a new organizational structure that would be conducive to implementing both audit and comptrollership functions following international best practices.
- Further development of the skills and knowledge base of its staff is essential for the Office. Therefore, the OCAG plans to review and update its HRD policy and strategy with the help of the SPEMP-B projects.
- OCAG views FIMA as a center of excellence in the future for providing training in auditing, accounting and public financial management. The Office is also being assisted by the SPEMP - B project to build FIMA's capacity so that it can become a well recognized institute capable of hosting national and international training programmes.
- To further enhance the relationship between Public Accounts Committee and OCAG, the Office needs to strengthen its current level of secretarial and follow up support. The office is actively working to develop a computerized follow up system for the Committee, so that implementation of recommendations can be efficiently tracked.
- Gaining the trust of the stakeholders and the citizens is the ultimate objective of the OCAG.To enhance its credibility and trustworthiness, the OCAG pleges to reliable, timely and good quality audit reports on the functioning of the government, address stakeholder expectations and communicate its results to the people clearly and objectively.

13. ACRONYMS

ADG Additional Director General Audit Inspection Report AIR

Audit Management and Monitoring Systems
Asian Organization of Supreme Audit Institutions AMMS ASOSAI

BCS Bangladesh Civil Service BEI Bangladesh Enterprise Institute

Bangladesh Railway BR

Bangladesh Standards and Testing Institution BSTI CAAT Computer Assisted Auditing Techniques CAG Comptroller and Auditor General

CAO **Chief Accounts Officer** CDPU Central Data Processing Unit CGA Controller General of Accounts

CIDA Canadian International Development Agency CISA Certified Information System Auditor CPWD Central Public Works Department DCA Divisional Controller of Accounts DCAG Deputy Comptroller and auditor General DEDO Duty Exemption and Drawback Office

DG Director General EC **Estimates Committee**

EDCL Essential Drugs Company Limited

Economic Relations Division ERD

European Organization of Supreme Audit Institutions Financial Advisor and Chief Accounts Officer **EUROSAI**

FA&CAO

FIMA Financial Management Academy IDI INTOSAl Development Initiative

International Organization of Supreme Audit Institutions Internal Resource Division INTOSAI

IRD

International Standards of Supreme Audit Institutions ISSA

JDG Joint director General MOD Ministry of Defence

NGO Non Government Organizations

Office of the Comptroller and Auditor General OCAG

Open Government Partnership OGP PAC **Public Accounts Committee** PPR **Public Procurement Regulations**

Promoting Governance, Accountability Transparency and Intregity **PROGATI**

PUC **Public Undertakings Committee** RAJUK Rajdhani Unnayan Kotripakha RTI Right to Information SAI Supreme Audit Institution SAS Subordinate Accounts Service

SCOPE Strengthening Comptrollership and Oversight of Public Expenditure

Senior Finance Controller SFC

SPEMP Strengthening Public Expenditure Management Project

STL Short Term Loan TOD Transaction Over Draft UN **United Nations**

USAID United States Agency for International Development

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